



International Organization for Migration (IOM)
The UN Migration Agency

IOM LIBYA NEEDS AND ACTIVITIES THREE YEAR PLAN

2019 - 2021 | PUBLISHED JANUARY 2019



VOLUNTARY HUMANITARIAN RETURN PROJECT
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AT LEAST
669,176
MIGRANTS

OF MINORS
35%
ARE UNACCOMPANIED

AROUND
5,000
IN DETENTION

OVER
190,000
IDPS

IOM IN LIBYA

IOM has been operating in Libya since 2006, and continues to maintain a strong presence in the country, with staff working from three offices in Tripoli and in southern and eastern Libya. The mission currently runs 12 active projects across Libya, including in the cities of Tripoli, Sabratha, Benghazi, Tobruk, Azzawya, Zwara, Misrata, Sirt, Albayda, Derna, among others.

IOM Libya has 35 international staff and 224 national staff based in Tunisia and Libya including third-party contracted staff.

In 2018, IOM Libya has continued to expand in staff and operations across the country, and with the return of international staff to Tripoli which will further strengthen IOM's humanitarian response. Working in close cooperation with the Libyan Government, IOM reached thousands of displaced and conflict-affected Libyans and migrants in need with vital humanitarian and development assistance.

IOM's Three-Year Activity Plan 2019—2021

	Voluntary Humanitarian Return	94 M
	Community Stabilization	45 M
	Direct Assistance to IDPs, Returnees and Host Communities	35 M
	Migrant Resource and Response Mechanism (MRRM)	31 M
	Health	18 M
	Technical Cooperation and Search and Rescue (SAR)	16 M
	Integrated Border Management (IBM)	12.5 M
	Displacement Tracking Matrix (DTM)	8.5 M
	Counter Trafficking	7.5 M
	Labour Migration Management	4.5 M
	Mental Health and Psychosocial Support (MHPSS)	3.5 M
	Alternatives to Detention (ATD)	3 M
	Migration Working Group	2.5 M
	Child Protection	2.1 M

TOTAL

283.1 M





SITUATION OVERVIEW

Libya is a transit and destination country for migrants and plays a key role along the Central Mediterranean Route. In 2018, as of 28 October, more than 22,000 people arrived by sea to Italy and more than 1,200 perished while crossing the Mediterranean, most departing from Libya.

IOM's Displacement Tracking Matrix, identified around 700,000 migrants including asylum seekers and refugees, in need of life saving Humanitarian Assistance and Protection. Of these, around 5,000 people are arbitrarily held in detention centers by Libya's Department of Combatting Illegal Migration with an additional unknown number in unofficial centres.

Migrants, refugees and asylum seekers face extreme risks in-route and upon arrival in Libya, where they cannot access services and live in fear of trafficking, exploitation, sexual violence, unlawful killings, capture and arbitrary detention in official and unofficial centres.

Funding required

\$283,100,000

Period

2019—2021



IOM LIBYA—VISION

IOM Libya works with its partners in the international community to assist in meeting the growing operational challenges of migration, advance understanding of migration issues, encourage social and economic development through migration and uphold the well-being of migrants.

IOM's overall vision is to enhance good governance of migration towards humane and orderly migration and human mobility, which benefits migrants and societies.

IOM Libya works to help ensure orderly and humane management of migration, to promote international cooperation on migration issues, to assist in the search for practical solutions to migration problems and to provide humanitarian assistance to migrants in need, including refugees and internally displaced people. The IOM Constitution recognizes the link between migration and economic, social and cultural development, as well as the right to freedom of movement.

IOM works in the four broad areas of migration management: *Migration and development, Facilitating migration, Regulating migration and Forced migration*. IOM activities that cut across these areas include the promotion of international migration law, policy debate and guidance, protection of migrants' rights, migration health and the gender dimension of migration.

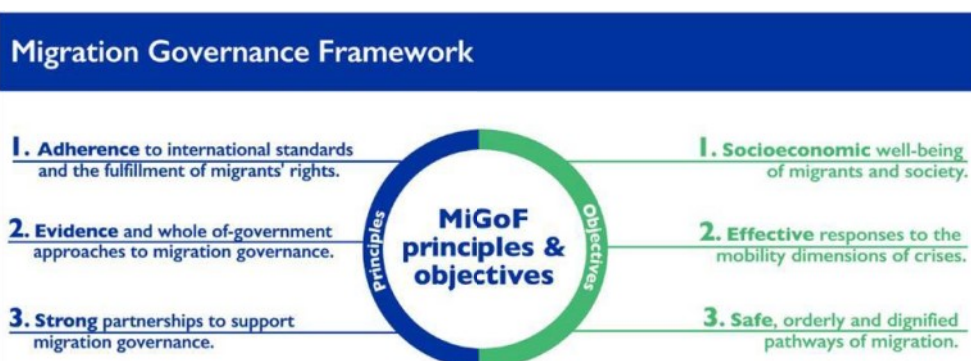
IOM continues to mainstream human rights and gender issues into all its programming. Respect of human rights and gender mainstreaming are integral parts of IOM's work.



IOM MIGRATION GOVERNANCE FRAMEWORK (MIGOF)

To better address migration issues, IOM Libya applies the principles and objectives of the **IOM Migration Framework (MiGoF)** to guide IOM operations, technical assistance, and policy and advocacy work in Libya. The MiGoF seeks to present, in a consolidated, coherent and comprehensive way, a set of three principles and three objectives which, if respected and fulfilled, would ensure that migration is humane and orderly and benefits migrants and society. Migration governance is a process in which a large number of stakeholders, public and private, need to be engaged. At the State level, it refers to the institutions through which authority on migration, mobility and nationality in a country is exercised, including the capacity of the government to effectively formulate and implement sound policies in these areas.

IOM Libya supports the government of Libya in realizing their national priorities in the areas of migration, displacement and mobility and fulfilling their international commitments, in particular obligation under international law, the 2030 Sustainable Development Agenda.





VOLUNTARY HUMANITARIAN RETURN (VHR) AND REINTEGRATION

Faced with grave challenges to their safety and freedom, many stranded and/or detained migrants desire to return to their countries of origin rather than risk further harm and protracted imprisonment in Libya.

12,544 migrants were provided with voluntary humanitarian return assistance in 2018.

Recommended Activities:

- Pre-departure fit-to-travel medical checks and thorough vulnerability screening;
- Pre-departure distribution of clothing, hygiene kits, dignity kits, and other non-food items (NFIs) as well as food and water to departing migrants;
- Transportation to country of origin via charter or commercial flight, with escorts provided to medical and operational support to vulnerable cases;
- Allocation of reintegration support to returnees.

Funding required

\$94,000,000

Target no. VHR

60,000

Target no. reintegration
(as covered by IOM)

18,000



COMMUNITY STABILIZATION

In creating conditions for normality to return to communities in Libya, the CS program supports the restoration of basic service delivery, promotes social cohesion and supports the regeneration of livelihood opportunities. To ensure equal participation of communities, oversight and local ownership, the program works through community representatives who provide project recommendations based on community needs. CS engages a wide variety of community groups (including host communities, IDPs and migrants), as well as local authorities and civil society.

In 2018, CS rehabilitated 15 public facilities and provided equipment to 6 schools and 4 clinics. IOM provided an olive press machine and 15,000 olive seedlings to 1,600 farmers. 58 farmers participated in an agricultural training. 92 community members took part in a conflict mediation training. 25 female micro-entrepreneurs received coaching sessions and toolkits. 6 rehabilitation projects in Benghazi and Qatroun are currently ongoing.

Recommended Activities:

- Support for the restoration of basic service delivery through the rehabilitation of infrastructure such as schools, clinics, water wells, and playgrounds as well as the provision of equipment;
- Promotion of social cohesion through the capacity building of civil society organizations and provision of small grants to facilitate the implementation of social cohesion projects;
- Enhancement of livelihood opportunities through the provision of coaching sessions and in-kind grants to support micro-entrepreneurs in setting up or expanding small businesses.

Funding required

\$45,000,000

Participants of Projects

30,000





DIRECT ASSISTANCE TO SUPPORT IDPS, RETURNEES AND HOST COMMUNITIES

IOM supports IDPs, returnees and host communities with direct assistance in the form of non-food items, access to water, emergency food, health care and hygiene kits across Libya, directly and through implementing partners. While IOM has funding to support migrants with direct assistance, funding to support for IDPs, returnees and host communities remains limited.

Thus far, IOM has provided 33,175 migrants, and 19,744 IDPS with core relief items.

Recommended Activities:

- Field assessments of the direct assistance needs of IDPs, returnees, and host communities;
- Distributions of in-kind NFIs, hygiene kits and shelter kits to IDPs, returnees and host communities and cash-based assistance where appropriate;
- Repair and rehabilitation of shelters of IDPs, returnees and host communities.

Funding required

\$35,000,000

Target no. of migrants

120,000

Target no. of IDPs

105,000



MIGRANT RESOURCE AND RESPONSE MECHANISM (MRRM)

IOM's Migrant Resource and Response Mechanism (MRRM), provides targeted services to migrants through a mobile outreach mechanism. MRRM provides direct assistance and support services such as: urgent health care, direct assistance, psychological support, counselling, facilitation of contact with families and referral services based on the identified needs. MRRM also provides information and awareness-raising on the risks of irregular migration, the available channels to employment within the hosting community/municipality, and VHR to countries of origin. As well as conducting health promotion campaigns.

As of September 2018 MRRM, is operational in Bani Waleed, Gatroun, Zwara/Subratah and Sabha.

Recommended Activities:

- Regular mobile outreach to the migrant communities along the migratory routes in Libya to identify needs;
- Provision of emergency food and non-food items and referral to other internal and external services;
- Conducting information campaigns and awareness raising of dangers of irregular migration and other services available to migrants.

Funding required

\$31,000,000

Target no. of beneficiaries

120,000



IMPROVING MIGRATION HEALTH AND STRENGTHENING THE LIBYAN HEALTH SYSTEM

Conflict and state failure have weakened Libya's healthcare system at every level, depriving large segments of the Libyan population, especially IDPs and returnees, as well as hundreds of thousands of migrants of access to essential health services.

IOM has been able to assist 25,590 migrants with medical assistance and provided 7 detention centres with medical equipment.

Recommended Activities:

- Mobile health outreach services through the deployment of mobile clinics in the cities hosting high concentrations of migrants, IDPs, and returnees;
- Rehabilitation/installation of critical infrastructure and provision of equipment and supplies to public health facilities;
- Technical support to strengthen existing government programs for the prevention and control of infectious diseases.

Funding required

\$18,000,000

% of 554 communities who reported limited health facilities*

82%



* DTM Libya Round 21 Migrant Report (July-August 2018)



TECHNICAL COOPERATION AND SEARCH AND RESCUE (SAR) AT SEA AND IN DESERT

All rescued and intercepted migrants by Libyan Coast Guard (LCG) and other government entities are referred to the government led detention centres, which are not capable of accommodating large groups of migrants. IOM implements WASH rehabilitation in more than 10 detention centres across Libya, including in the east, to improve the living conditions. IOM also rehabilitates and provides maintenance to operational disembarkation points that belong to Libyan Coast Guard and Coast Security.

In 2018, IOM has delivered 7,692 pieces of lifesaving equipment to the disembarkation points (DPs), and rehabilitated 4 DPs and 7 Detention Centres.

Recommended Activities:

- Enhancing the capacity of government authorities, delivering training on topics such as migration management, human rights, language training, IT and first aid;
- Improving living conditions of migrants in DCIM centres;
- Enhancing the infrastructure of reception areas at disembarkation points through establishment of clinics, showering facilities, lavatories and operation rooms;
- Provision of required saving lives supplies (life jacket, emergency blanket, first aid kits, buoys, body bags, operation suits, gloves and masks).

Funding required

\$16,000,000

Migrants received at disembarkation points

14,000



INTEGRATED BORDER MANAGEMENT (IBM)

Libya suffers from inefficient border management and security measures and systems, especially along the Southern borders with Niger, Chad, Sudan and Algeria, but also at the borders with Tunisia and Egypt. Libya's border management authorities are yet to draft, endorse and implement an integrated border management concept, and suffer from severe structural and organizational needs and are under-equipped to handle such major challenges. IOM mission is to enhance the operational capacity for Libyan Border Guards and Immigration and Passport Authorities.

Recommended Activities:

- Comprehensive Humanitarian Border Management Assessment (HBMA) for Libya;
- Border Security Dialogue among the border communities;
- Community Policing (CP) in Border Areas;
- Enhance national capacity to manage dead bodies, including through DNA analysis and identification.

Funding required

\$12,500,000

Planned beneficiaries

Ministry of: Defense, Libyan Border Guards; Interior, Immigration and Passport Auth.



DISPLACEMENT TRACKING MATRIX (DTM)

DTM Libya has been providing a common operating picture concerning the movement of IDPs, returnees and migrants in Libya since 2016, allowing humanitarian actors to provide timely assistance to those in need. The provision of DTM's timely information packages on locations and evolving needs of displaced populations is not only essential for responding to sudden population movements, but also informs policy discussions and longer-term humanitarian response planning.

The most recent DTM report (Round 21) tracked 193,581 IDPs, and 669,176 migrants, in Libya.

Recommended Activities:

- Flow Monitoring: Tracks migrants passing through key migrant crossing points in Libya to provide a better understanding of migration flows;
- Mobility Tracking: Captures data across all 100 municipalities in Libya on a seven-week cycle on all IDPs, returnees and migrants with a focus on identifying their current locations;
- Detention Center Profiling: Provides snapshots of detention centres under the management of Libya's Directorate for Combatting Illegal Migration (DCIM);
- Emergency Event Tracking: Rapid displacement assessments aim to provide baseline information within 72 hours of an incident taking place.

Funding required

\$8,500,000

No. of rounds of data collection completed since Jan-'16

21



Little efforts have been made to evaluate the current labour market demands and match them to the influx of migrants that could potentially fill existing gaps. Through national research, IOM aims to examine and highlight labour market needs and skills gaps and enhance the relationship between TVET institutions and current labour market demands.

Recommended Activities:

- Enhance Labour Migration in Libya through evidence-based assessments, decisions and regulated practices;
- Enhancement of training curriculum of vocational training centres;
- Enhancing the labour market information system;
- Development of a Strategic Plan on Labour Migration Management;
- Enhance Ministry of Labour’s capacity on migrant workers’ rights and protection through training, support for the development of procedures and know-how.

Funding required

\$4,500,000

Planned beneficiaries

Ministry of: Foreign Affairs; Labour; Social Affairs; Planning; Interior



 MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT SERVICES (MHPSS)

Mental Health and Psychosocial Support is chronically neglected in Libya due to longstanding problems, including underdeveloped community based and specialized services, shortage of qualified workforce, lack of facilities, social stigma towards people with mental illness. Moreover, the situation of non-Libyans in the country (migrants, and refugees) is of great concern. IOM MHPSS case load includes persons with increased psychological distress due to living conditions and individuals with mental disorders e.g. depression, anxiety, post-traumatic stress, psychosomatic.

IOM provides MHPSS services to migrants in 10 detention centres, and is operational in Sabha, Qatroun, Benghazi, Misrata and Zawiya.

Recommended Activities:

- MHPSS services including awareness raising, basic counselling, individual/group support and referral of most vulnerable migrants at disembarkation points/detention centres;
- Provision of comprehensive MHPSS care to VoTs survivors of GBV and people with psychological distress and mental health problems;
- Capacity building: Libya practitioners, provision of basic/advanced counselling/clinical skills;
- Enhance coordination mechanisms supporting national efforts for service mapping, referral, data collection, joint studies and assessments;
- System strengthening.

Funding required

\$3,500,000

Target No. of migrants in detention

7,500



 MIGRATION POLICY DEVELOPMENT AND THE MIGRATION WORKING GROUP (MWG)

In November 2017, the Migration Working Group (MWG) was launched as part of the Coordination Framework for International Technical Cooperation with the State of Libya. The overarching objective of the MWG is to advise on the strategic direction of Libya’s migration management, legal and policy framework. As co-chair, IOM aims to enhance the Government’s capacity on the development of migration governance and policy through multi-year support. New funding is needed to enable IOM to strengthen the capacity of this critical body and ensure it can carry out its mandate.

Recommended Activities:

- Support adoption of national priorities by Libyan ministries in line with international norms and practices of migration governance and development of action plans for operationalization, linked to international assistance;
- Enhance national capacity of the Libyan Government and ability to absorb international migration assistance through capacity building, training delivery and developing key performance indicators;
- Advocacy for the establishment of a national strategy on migration management, legislative reviews, assessment and analysis of data, needs and trends and proposing policy options on migration management.

Funding required

\$2,500,000

Target No. of beneficiaries

7,500 migrants in detention



PROTECTION:



COUNTER TRAFFICKING

IOM is establishing a holistic counter trafficking programme through a multifaceted response including emergency and long-term prevention, protection, and prosecution measures. IOM has been working on identification of priority areas of needs and intervention; provision of specialized services for VoTs and persons at risk; establishing cooperation and coordination mechanisms with Government actors; increasing capacities and promoting engagement of officials and NGOs; and providing technical assistance to strengthen national and international response frameworks.

Recommended Activities:

- Strengthen identification and assistance of VoTs and persons at risk through specialized outreach and case management;
- Provide continuous technical support and assistance to the Government to promote establishment of legal and policy frameworks to counter trafficking;
- Implement community based prevention activities to address root causes of trafficking;
- Increase capacities of officials, NGOs, and INGOs on identification, assistance, and referrals;
- Establish thematic coordination and cooperation structures at national and regional levels;
- Conduct research, data collection, and analysis on trafficking.

Funding required

\$7,500,000

Planned beneficiaries

**Ministry of: Interior;
Planning: Justice**



ALTERNATIVES TO DETENTION (ATD)

For years, IOM has advocated to the Libyan authorities for the closure of detention centres and their replacement with open centres and human rights compliant options. IOM has introduced a host family system and established a safe-shelter for migrants in the outskirts of Tripoli in which migrants are hosted following release from detention. IOM is also pushing for regularization schemes and will further explore labor market integration as an ATD. In the coming three years, IOM aims to continue to advocate for release from detention and further expand its activities under the ATD programme through the below activities.

In the end of 2018, IOM has entered into a unique partnership with the International Detention Coalition (IDC) to work on an advocacy strategy and a national action plan for ATD.

Recommended Activities:

- Expansion of current host family system and opening of additional safe shelters;
- Rehabilitation and capacity building support to Libyan authorities to operate women and children shelters/open centers;
- Legal review and assistance to relevant ministries on developing policies on ATD;
- Capacity building of Libyan authorities and local partners on protection of migrants including identification of migrants eligible for alternatives to detention and referrals to such initiatives.

Funding required

\$3,000,000

Target No. of
beneficiaries

1,000



CHILD PROTECTION

In the Libyan context, unaccompanied and separated children are at heightened risk of human trafficking, forced labour and face arbitrary detention in centres that operate in often inhumane conditions. They face greater risks of sexual exploitation and abuse, military recruitment, child labor, economic deprivation and poverty.

IOM is working on the identification of vulnerable children in and outside of detention, on developing and offering child protection services including case management as well as on advocacy activities for the release of children in detention.

When working with unaccompanied and separated children, it is of key importance to ensure that their Best Interest is not only considered but becomes the guiding principle for all actions taken. Thus, IOM has taken the lead in December 2017 to establish a Best Interest Determination (BID) Panel, in collaboration with UNICEF and UNHCR.

In 2018 alone, 2,000 migrant children and 300 IDP children benefitted from CP services.

Recommended Activities:

- Alternatives to detention will be further strengthened and explored for unaccompanied and separated children, to ensure a safe and protected environment to the identified children while their best interest is identified and assessed;
- Capacity building activities on Child Protection for authorities together with other UN agencies.

Funding required

\$2,100,000

Target No. migrant
children

6,000

Target No. IDP children

1,000



SUMMARY OF ACTIVE IOM LIBYA PROJECTS

SECTOR	PROJECT TITLE	DONOR AGENCY/ FUND
VHR/Protection/ Community Stabilization/ DTM	Protecting Vulnerable Migrants and Stabilizing Communities in Libya	EUTF
VHR and Reintegration	EU - IOM Joint Initiative for Migrant Protection and Reintegration	EUTF
CS	Promote Peace and Stability	German Mission
CS	Business Skills Development/In-Kind Support for Vulnerable Communities	Swiss Secretariat
IBM	Strengthening Humanitarian Border Management principles	Gov. of Japan
Protection	Community Resilience Initiative	EU—RDPP
VHR/ MMRM/ CS	Activities Migration Crisis	Italy—MAECI
Protection/ Counter-Trafficking	Addressing Irregular Migration	USA—PRM
Health	Health and Protect Vulnerable Migrants	Gov. of Finland
MHPSS	Empowering Tawergha IDPs	Gov. of Canada
Health/ Protection/ SAR/ CS	Search and Rescue in Southern Libya	UK—DFID
Technical Cooperation	Sea and Desert Migration Management for Libyan Authorities	RDPP—Italy
Health	Addressing the health needs of IDPs, migrants in the communities through mobile outreach	CERF
Health	Central Mediterranean Migration Route: Enhance Capacities of Governments to Counter the Dangers and Hazards in Mixed Migratory Flows	Sweden



COMMUNITY RESILIENCE INITIATIVE—EU RDPP
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NOAH PHASE V PROJECT—PRM
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SEARCH AND RESCUE PROJECT—UK DFID
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BORDER MANAGEMENT PROJECT—GOV. OF JAPAN
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MHPSS, TAWERGHA IDPS—GOV. OF CANADA
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VHR AND REINTEGRATION PROJECT—ITALIAN MFA
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