

# **Haiti Crisis Response Plan 2021**



### **IOM VISION**

IOM, together with key stakeholders, including governmental, non-governmental actors and affected populations, is committed to addressing immediate and long-term mobility-related challenges in Haiti by enhancing the capacities of national institutions to better manage their borders and regional migration dynamics, reducing forced movement and the vulnerability of affected and at-risk populations, building resilience to identified risks, and mainstreaming migration into the development agenda through policy and legislation.

### **IOM PROPOSED RESPONSE**

OBJECTIVE	FUNDING REQUIRED	FUNDING CONFIRMED
Save lives and respond to needs through humanitarian assistance and protection	18,500,000	16,818,981
Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention	5,100,000	629,127
Strengthen preparedness and reduce disaster risk	11,000,000	1,868,518
Contribute to an Evidence Based and Efficient Crisis Response System	2,500,000	578,886

### **UPDATED: 25 FEB 2022**

\$37,100,000 Funding Required



400,000 People Targeted

27

**Entities Targeted** 

### **CONTACT INFORMATION**

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**PRIMARY TARGET GROUPS** 

- 1. Internally displaced person
- 2. International migrant
- 3. Local population / community
- 4. Internal migrant

# **BREAKDOWN OF FUNDING REQUIREMENTS (USD) 2021**

OBJECTIVES AND ACTIVITY AREAS	2021	
Save lives and respond to needs through humanitarian assistance and protection		
Direct Health Support	1,500,000	
Mental Health and Psychosocial Support in Humanitarian Response	500,000	
Movement Assistance	2,000,000	
Protection	4,500,000	
Shelter, Settlements and Non-Food Items	8,000,000	
Basic Needs, including Food	2,000,000	
Address the drivers and longer term impacts of crises and displace and crisis prevention	ement through investments in recovery	
Health System Strengthening	2,000,000	
Peacebuilding and peace preservation	100,000	
Durable Solutions	500,000	
Community stabilization	2,500,000	
Strengthen preparedness and reduce disaster risk		
Emergency Preparedness	6,000,000	
Disaster Prevention	5,000,000	
Contribute to an Evidence Based and Efficient Crisis Response Syst	em	
Support Services for Response Actors	2,000,000	
Displacement Tracking	500,000	
TOTAL FUNDING REQUIRED	37,100,000	

## 2021 - Haiti Crisis Response Plan 2021

### **CONTEXT ANALYSIS**

Haiti is exposed to extreme weather conditions and frequent natural disasters due to its position over two major tectonic faults, as well as being situated within the "Hurricane Alley". A widespread lack of resources has resulted in insufficient capacity at the institutional level to protect and assist the population before, during and after disasters, and in addressing long-term climate change adaptation needs. The country also continues to experience increasing insecurity, overpopulation, widespread poverty, enormous economic inequalities, and high exposure to epidemics. This is exacerbated by a weak health system, scarcity of water, poor sanitation and hygiene infrastructures, chronic food insecurity and high environmental degradation. All of these factors combined render the country particularly vulnerable, with 4.6 million people in need of humanitarian assistance (HRP, 2020).

Migration dynamics of Haitians remain one of the most complex and challenging in the region. It is estimated that there are more than 1.6 million Haitian migrants across the world (MPI, 2020), mostly in the United States of America, Canada, the Dominican Republic, France and the Bahamas. A significant increase in movements and repatriations of Haitian migrants have been observed for the better part of 2019 and continued in 2020 due to the enforcement of neighbouring migration policies, albeit less frequently due to COVID-19 related movement restrictions. A total of 2,972 migrants have been repatriated to Haiti since 2018, including 1,052 just between June and November 2020. These include 0.5% pregnant and 1.1% breastfeeding women, 0.6% disabled people, 2% unaccompanied minors, 1.8% elderly and 0.7% chronically ill. Adding to these challenges, the country has been experiencing an increase in gang-related activity since September 2020. Growing violence is especially notable in urban and peri-urban areas of Port-au-Prince, leading to the displacement of people living in affected vulnerable neighbourhoods.



In addition, the earthquake that hit Haiti on 14 August 2021, destroyed and severely damaged thousands of buildings, home and critical infrastructures, as well as forced many to flee their homes in fear that they may collapse and seek refuge in evacuation shelters and host families.

Also, in September Haiti experienced a sudden increase in repatriation movements from the U.S. and other neighbouring countries such as Mexico, Bahamas, Cuba and Turk and Caicos Islands. Most returnees had been detained in poor conditions without access to a lawyer or legal aid. Many also suffered loss or confiscation of documents and personal belongings as well as discrimination.

These factors combined contribute to exacerbating the country's vulnerability, undermining the government's capacity to address the needs of the Haitian population and thus directly driving irregular migration flows.

### COORDINATION

IOM Haiti works in close collaboration with the UN agencies present in the country, such as UNDP, UNFPA, UNICEF and UN Women, as well as with main national and international NGOs operating in the region. IOM Haiti is a member of the United Nations Country Team (UNCT), the Humanitarian Country Team (HCT), and is a signatory agency of the UN Development Assistance Framework (UNDAF) 2017-2021 as well as the Integrated Strategic Framework (ISF) 2020-2021. IOM and the United Nations Integrated Bureau in Haiti (BINUH) have been closely collaborating to reinforce the capacities of the Government of Haiti (GoH) to manage and secure border areas, in supporting the humane and orderly/management of migration with particular attention to vulnerable migrants and victims of trafficking (VoTs), and the promotion and strengthening of the rule of law in Haiti, among other areas. IOM is the lead of the National Migration Working Group of the UN Migration Network. IOM also co-leads the Shelter/Non-food items (NFI) Working Group along with the Housing and Public Construction Unit (UCLBP), and the General Directorate of the Civil Protection (DGPC) which

are intervening at the onset of a disaster. Those entities also promote "Build Back Safer" principles, monitor and coordinate all repair and reconstruction activities for evacuation shelters and houses affected by disasters. IOM is also the co-lead of the National Counter-Trafficking coordination group along with the National Counter-Trafficking Committee (CNLTP) and co-lead of the binational protection working group with the National Office for Migration. IOM is additionally co-leading the Diaspora Working Group in coordination with IOM Washington DC and IOM Headquarters in Geneva as a pilot in Haiti.

### **IOM CAPACITY**

IOM has been operational in Haiti since 1994, supporting the GoH in identifying challenges related to migration and in formulating appropriate responses. The mission's activities are coordinated by its main office in Port-au-Prince with four sub-offices in Ouanaminthe, Port-de-Paix, Anse-a-Pitre and Jeremie. IOM, through the Disaster Risk Reduction (DRR) Programme, is available to rapidly respond to emergencies at a national or regional level by maintaining an emergency NFI stockpile for 18,500 households, prepositioned throughout four warehouses in Port-au-Prince with four sub-offices in Port-au-Prince, Gonaives, Cap-Haitien and Les Cayes. IOM Haiti's operations are guided by institutional frameworks including the Migration Governance Framework (MiGof), the Migration Crisis Operational Framework (MCOF), the Progressive Resolution of Displaced Situations (PRDs), the Institutional Framework for Addressing GBV in Crisis (GBViC), Displacement Tracking Matrix (DTM), etc.

# Funding Required \$18,500,000 People Targeted Description (1) Protracted IDPs and those at risk of protracted displacement; (2) vulnerable host communities in areas of displacement and communities of return where services are inadequate of overstretched; (3) IDP returnees, but are facing severe conditions or are affected by the growing gang activity of urban areas of Haiti; and (4) international vulnerable migrants in need of humanitarian assistance and access to basic services (health, psychological support, etc.). 10% Funding Confirmed Funding Confirmed



### **DIRECT HEALTH SUPPORT**

IOM provides life-saving primary health services, referral and health facility support, in addition to mental health and psychosocial support in the most vulnerable areas such as the border, in informal displacement sites, and in areas of return, by:

- Improving access to health-care services to vulnerable populations in isolated or underserved areas of return and informal IDP sites through the provision of primary health care consultations, referrals to and from higher levels of care, and the provision of basic hygiene kits.
- Raising awareness on COVID-19 and preventive measures as well as conducting health promotion outreach activities in the most isolated areas as well as in the areas affected by the 2021 earthquake.
- Improving the capacity of health staff to safely and ethically respond to GBV potential situations and make necessary and timely referrals to appropriate available services.
- Continuing to support the capacity of the Government of Haiti to respond to the COVID-19 pandemic, in close coordination with the Ministry of Public Health (MSPP), through the strengthening of contact tracing, and critical infrastructure.
- IOM will coordinate with other UN agencies and humanitarian partners to provide technical and logistical support to the Government of Haiti during the COVID vaccination campaign, as well as to ensure access to migrants.



# **9**

### MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT IN HUMANITARIAN RESPONSE

IOM will provide mental health and psychosocial support (MHPSS) with a focus on services which ensure a strengthened protective environment amongst the most vulnerable communities. All MHPSS activities will be in line with IOM's Manual on Community-Based Mental Health and Psychosocial Support in Emergencies and Displacement and will respect COVID-19 preventive measures (use of mask, hydroalcoholic gel available, PPE, as appropriate). Interventions will include:

- Facilitating referrals and access to available services and other measures to ensure social considerations and safety of beneficiaries.
- Making available IOM's 840 hotline to all beneficiaries, providing remote counselling and specialized MHPSS referrals.
- Capacitating and equipping MHPSS staff, including those operating the 840 hotline, to be able to safely and ethically respond to potential GBV cases and make necessary referrals to appropriate available service.
- Providing focused MHPSS services (individual and group counselling).
- Strengthening the capacity of civil society and government partners in the field of MHPSS.





### **MOVEMENT ASSISTANCE**

IOM will assist IDPs currently in emergency shelters and in need of safe, voluntary and dignified movement assistance to leave the sites. All IOM interventions will respect COVID-19 preventive measures (use of mask, hydroalcoholic gel available, PPE, as appropriate). Initiatives will include:

- Coordinating pre-departure and transit assistance, including medical fit to travel certifications with IOM country offices and partners in neighbouring countries, and providing reception assistance upon arrival.
- Providing counseling and MHPSS services to targeted beneficiaries upon arrival.
- Provision of movement assistance by road.
- Providing post-arrival assistance to Haitians repatriated by air and by sea.

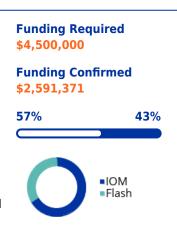




### **PROTECTION**

IOM will provide relief and assistance to the most vulnerable migrants and displaced people, including individuals with chronic diseases and disabilities, the elderly, and pregnant women as part of IOM's comprehensive protection assistance. All IOM interventions will respect COVID-19 preventive measures (use of mask, hydroalcoholic gel available, PPE, as appropriate). Initiatives will include:

- Providing basic arrival protection kits and the coverage of the transportation fees for repatriated migrants to reach their communities of origin.
- Assignment of Operational Escorts to bus movements as appropriate and according to identified vulnerabilities (e.g. age, gender, mobility issues, unaccompanied minors).
- Providing specialized case management services at the individual and household levels, including management and referral of special cases such as victims of GBV and people in need of MHPSS.
- Providing training on detection and prevention of sexual exploitation and abuse (SEA), reporting and referral mechanism, and conducting awareness-raising activities on SEA and reporting mechanisms with the affected population.
- Raising awareness on trafficking in persons in the humanitarian context among at-risk communities and frontline service providers.
- Ensuring a robust approach to prevent and respond to sexual exploitation and abuse (PSEA), including the reinforcement of the capacity of relevant actors to address and manage such cases and conducting awareness-raising activities on the subject.



- Ensuring that protection is mainstreamed in all of IOM's interventions through training of staff on protection principles and the Institutional Framework for Gender-Based Violence in Crises (GBViC) (risk identification and mitigation), adapting interventions' designs to better include the needs of vulnerable groups and mitigate the barriers and risks they face in accessing services.
- Follow up and support of vulnerable cases in order to obtain documentation.

Given the current political and security instability in Haiti, it is imperative that technical and operational support continues to be provided to the National Office of Migration (ONM) – IOM's primary interlocutor at the Government of Haiti, which is currently operating with very limited resources.



### SHELTER, SETTLEMENTS AND NON-FOOD ITEMS

IOM has been co-leading the Haiti Shelter/NFI Working Group supporting the Haitian government (DGPC and the Unit for the Construction of Housing and Public Buildings (UCLBP) by providing technical and strategic guidance to national and international shelter partners, as well as coordination support. Activities include:

- NFI distribution to provide quick, life-saving assistance to the most vulnerable
  affected populations through the provision of plastic sheets, hygiene kits,
  blankets, collapsible water jerry cans and kitchen sets from the prepositioned
  warehouses located in Port-au-Prince, Les Cayes, and Jeremie.
- Supporting the Ministry of Public Works Transport and Communications (MTPTC) to conduct structural assessments across the communes in Southern Haiti affected by the earthquake. The assessments will bring light on the severity of damage caused by the earthquake to buildings and the types of rehabilitation works needed to meet the most urgent shelter needs.
- Establishment of a common pipeline service for the coordinated delivery of shelter and household items.
- Conducting basic infrastructure repairs (including rubble removal, environmental clean-up or emergency rehabilitation of community infrastructure).

Funding Required \$8,000,000 Funding Confirmed \$6,415,510 80% 20%



### **BASIC NEEDS, INCLUDING FOOD**

IOM's cash programme supports individuals affected by gang violence and earthquake through cash-based interventions to improve the basic needs integrated into various areas of IOM programming, such as CCCM, S-NFI, and protection. IOM is also providing emergency assistance to returnees repatriated to Haiti from air and sea.

- Providing cash assistance for relocation of IDPs affected by the earthquake.
- Providing rapid earning opportunities through cash for work and cash for repair to unskilled and semi-skilled individuals, to promote the rehabilitation of houses and basic community infrastructures
- Providing food and water to Haitian returnees repatriated by air or intercepted at sea.





# ADDRESS THE DRIVERS AND LONGER TERM IMPACTS OF CRISES AND DISPLACEMENT THROUGH INVESTMENTS IN RECOVERY AND CRISIS PREVENTION

Funding Required \$5,100,000

People Targeted 100,000

### **People Targeted Description**

(1) Protracted IDPs requiring a better assessment of their situation and support for a safe and sustainable voluntary return; (2) deportees and communities in areas of return in need of basic services, livelihoods, safety and security; and (3) government authorities, civil society organizations and NGOs requiring capacity building and greater stability for the resumption of services.

Funding Confirmed



88% Funding Gap



### **HEALTH SYSTEM STRENGTHENING**

IOM will contribute to the strengthening of Haitian health systems through:

- Improving access to mental health services through the establishment of Standard Operational Procedures (SOPs) for mental health cases and clear referral pathways to specialized care.
- Supporting health facilities in crisis-affected governorates and areas of return through rehabilitation and upgrades in health infrastructure, as well as the provision of critical operational medical supplies and equipment (i.e. Personal Protective Equipment, telecommunication for referrals, etc.).
- Improving capacities of health facilities supported by IOM and partners, by
  working with the Ministry of Health to establish and implement SOPs for the
  screening and referral of migrants in need of health support, and enhancing
  knowledge and technical expertise on different aspects of emergency health.
  This will include the building capacity of health staff to safely and ethically
  respond to GBV potential situations and make necessary and timely referrals to
  appropriate available services.

Funding Required \$2,000,000

Funding Confirmed \$128,000

6% 94%





### PEACEBUILDING AND PEACE PRESERVATION

IOM will contribute to peacebuilding efforts in the country by strengthening communities' capacity to promote the peaceful resolution of conflicts and responding to threats that might lead to relapse into conflict or violence. IOM will ensure all interventions respect COVID-19 preventive measures (use of mask, hydroalcoholic gel

Funding Required \$100,000

available, PPE, as appropriate). Interventions will include:

• Fostering political and economic transformation intended to reduce or mitigate conflict drivers through the creation of spaces for dialogue around migration and security between the Government of Haiti and neighbouring countries.



- Creating strong partnerships between the government, other UN agencies and humanitarian partners in the field of migration and security.
- Improving access to justice and peacebuilding capacities of local institutions and associations to mitigate risks of conflict.
- Prevent and respond to GBV and related issues at the border.



### **DURABLE SOLUTIONS**

Following IOM's Progressive Resolution of Displacement Situations (PRDS)
Framework, IOM's durable solution programming will support the most vulnerable IDPs through:



**Funding Required** 

\$500,000

- Supporting government and local authorities with capacity building interventions aimed at covering gaps in available basic social services for displaced populations.
- Ensure legal and physical access of displaced populations to local economic opportunities, enabling self-reliance and reducing dependency.



### **COMMUNITY STABILIZATION**

IOM's initiatives to support the most vulnerable and foster community stabilization will include:

- Identification of key economic sectors (e.g. agriculture, textile, fisheries, etc.) in migration-prone areas for the development and implementation of short-term training programs and income-generating activities that prevent vulnerable groups to resort to migration as a coping strategy.
- Supporting displaced populations and people at risk of protracted displacement through inclusive access to and the provision of essential services, promotion of social cohesion, building the capacity of state and local governance, and promoting non-violent conflict resolution.
- Conducting cash for work activities that have already proved to be effective during and following a crisis, laying the foundation for durable solutions and contributing to community stabilization.
- Undertake earthquake debris removal activities by temporarily employing local laborers to clear rubble along main roads to support early recovery

Funding Required \$2,500,000

Funding Confirmed \$501,127





### STRENGTHEN PREPAREDNESS AND REDUCE DISASTER RISK

Funding Required \$11,000,000

People Targeted 200,000

### **People Targeted Description**

IOM will support (1) the Government of Haiti, including national and local authorities; and (2) community leaders to better equip them to deal with disaster management to reduce risks facing Haiti. In addition, IOM will also support (3) the government and (4) non-governmental actors in their efforts to include and mainstream preparedness and risk reduction.

Funding Confirmed 84% Funding Gap



**EMERGENCY PREPAREDNESS** 

Despite the efforts made to date by the sector, the most urgent shelter-NFI needs remain partially unaddressed and the most vulnerable Haitian populations are still exposed to high risks. All IOM interventions will take into account specific vulnerabilities of targeted groups (i.e. women, pregnant women, people with disabilities, elderly, etc) and will respect COVID-19 preventive measures (including use of mask, hydroalcoholic gel available and PPEs, as appropriate). IOM's initiatives to support the most vulnerable will include:

• Building community capacity emergency alert systems, including management of evacuation shelters.

- Reinforcing the capacity of the General Directorate of Civil Protection (DGPC) to prepare and respond to a crisis through capacity building activities on inventory, management and distribution of NFIs and warehouses.
- Pre-positioning of NFI contingency stock.
- Rehabilitating evacuation shelters according to SPHERE standards (Humanitarian Charter and Minimum Standards in Humanitarian Response) and building institutional and community capacity for the establishment of complaint mechanisms.

\$6,000,000

Funding Confirmed \$1,588,769





### **DISASTER PREVENTION**

IOM's initiatives to support the most vulnerable to avoid existing and new disaster risks include:

- Raising awareness among local artisans and communities about the implementation of safer construction systems.
- In consultation with affected populations and taking into account specifics of the
  most vulnerable groups (i.e. women, people with disabilities, elderly,
  etc.), developing early warning mechanisms and risk information systems.
- Conducting multi-hazard risk assessments, promoting community engagement and enhancing the local response through participative awareness-raising activities.
- Training of relevant government institutions to develop national contingency plans.
- Ensuring all IOM interventions are in line with COVID-19 preventive measures (including use of mask, hydroalchoholic gel available and PPE, as appropriate).

Funding Required \$5,000,000

Funding Confirmed \$279,749

5% 95%



### CONTRIBUTE TO AN EVIDENCE BASED AND EFFICIENT CRISIS RESPONSE SYSTEM

Funding Required \$2,500,000

### **People Targeted Description**

IOM's DTM data will benefit (1) relevant governmental authorities; (2) UN agencies; and (3) humanitarian partners in the field.

23% Funding Confirmed

77% Funding Gap



### **SUPPORT SERVICES FOR RESPONSE ACTORS**

To support the broader response, IOM will:

- Strengthen coordination with national and local authorities as well as key partners through organization of sectorial meetings to provide a more coherent response to the earthquake and displacement situation.
- Provide training on humanitarian principles such as protection from sexual exploitation and abuse (PSEA), and accountability to affected populations (AAP), and reporting to ensure that funds are used effectively by NGOs.

Funding Required \$2,000,000

Funding Confirmed \$578,886

28% 72%





### **DISPLACEMENT TRACKING**

In a context of high political instability and increasing social and economic insecurity, IOM aims to support the Government of Haiti in monitoring the migration flow (land, sea and air) to ensure information gathering in order to profile and assess the needs of vulnerable migrants. In order to do so, IOM will:

- Continue with the deployment of Displacement Tracking Matrix (DTM) capacity
  at official and unofficial points of entry (PoE), as well as in remaining IDP camps
  and vulnerable neighbourhoods affected by the growing violence, where
  displacement situations have been occurring since September 2020. DTM data
  will allow the identification of protection and preparedness needs.
- Provide timely and accurate information of the displaced population and the IDP sites that have been formed in the Southern departments of Sud, Grand'Anse and Nippes in the aftermath of the 2021 earthquake to guide the humanitarian response as well as the transition towards return and recovery.
- Train governmental partners in data gathering to support the collection of information from vulnerable areas affected by the increasing violence, where access is not ensured for IOM staff.
- Produce regular information products (reports) on comprehensive, multi-sectoral data which highlights emergency and immediate needs to be addressed, as well as the need for reintegration opportunities.

# Funding Required \$500,000

