

Lebanon Crisis Response Plan 2021



IOM VISION

IOM Lebanon aims to address the vulnerabilities of migrants, displaced populations and vulnerable Lebanese communities amid crisis conditions and supports efforts to mitigate drivers of irregular migration. In areas with large concentrations of displaced populations, IOM aims to understand the drivers of inter-community tensions and address their root causes in an approach centred on 'Do No Harm' and conflict-sensitive principles. IOM is committed to safe and orderly migration, ensuring migrants and displaced populations are treated with dignity and respect and works to protect their rights against exploitation or abuse.

IOM PROPOSED RESPONSE

| OBJECTIVE | FUNDING REQUIRED | FUNDING CONFIRMED |
|--|---------------------|----------------------|
| Save lives and respond to needs through humanitarian assistance and protection | 4,913,000 | 414,959 |
| Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention | 8,125,000 | 716,662 |
| Strengthen preparedness and reduce disaster risk | 1,200,000 | 0 |
| Contribute to an Evidence Based and Efficient Crisis Response System | 950,000 | 140,013 |

UPDATED: 12 MAR 2021

\$15,188,000 Funding Required



110,000 People Targeted

775
Entities Targeted

CONTACT INFORMATION

PRIMARY TARGET GROUPS

- 1. International migrant
- 2. Local population / community
- 3. Refugee

BREAKDOWN OF FUNDING REQUIREMENTS (USD) 2021

| OBJECTIVES AND ACTIVITY AREAS | 2021 | |
|--|---------------------|--|
| Save lives and respond to needs through humanitarian assistance and protection | | |
| Movement Assistance | 1,625,000 | |
| Basic Needs, including Food | 990,000 | |
| Direct Health Support | 487,000 | |
| Provision of Water, Sanitation and Hygiene in Emergencies | 111,000 | |
| Emergency Consular Assistance | 50,000 | |
| Protection | 1,650,000 | |
| Address the drivers and longer term impacts of crises and displacement through inve and crisis prevention | stments in recovery | |
| Mental Health and Psychosocial Support: Dialogue and Social Cohesion towards Recovery and Crisis Prevention | 900,000 | |
| Health System Strengthening | 475,000 | |
| Community stabilization | 5,000,000 | |
| Address the Socio-economic Impacts of Health Crises | 1,750,000 | |
| Strengthen preparedness and reduce disaster risk | | |
| Emergency Preparedness | 100,000 | |
| Health Components of Preparedness and Risk Reduction | 800,000 | |
| Points of Entry | 300,000 | |
| Contribute to an Evidence Based and Efficient Crisis Response System | | |
| Displacement Tracking | 950,000 | |
| TOTAL FUNDING REQUIRED | 15,188,000 | |

2021 - Lebanon Crisis Response Plan 2021

CONTEXT ANALYSIS

Over the past decade, Lebanon has faced a multitude of social and political challenges that has caused economic stagnation. From late 2019, a new phase began with a sudden and sharp economic decline beginning in October, that triggered widespread civil unrest and led to demonstrations across the country. Since then, macroeconomic conditions have deteriorated dramatically, marked by government debt default, sharp inflation, widespread business closures, currency failure and banking collapse. Amid this comprehensive collapse of Lebanon's economic system, poverty has sharply risen. The UN Economic and Social Commission for West Asia (ESCWA) reported in April 2020, that two million people in Lebanon had fallen into poverty in the preceding 12 months. Over half of Lebanon's population now live in poverty. COVID-19 has brought further disruption to an economy already in serious difficulty. The devastating August 4 2020 explosion, which killed approximately 200 people, exacerbated Lebanon's already fragile situation. To meet these challenges, IOM has contributed significant resources to the overall explosion response led by the Lebanese Red Cross.

Economic hardship is threatening social stability across the country, with growing tension between refugee and host communities, as welfare provision becomes increasingly scarce. IOM's Community Stabilization initiatives have worked to mitigate the risks of community discord escalating to dangerous levels, by supporting local areas through a cross-community approach.

Meanwhile growing desperation and a lack of options has seen a significant rise in irregular migration attempts to Cyprus via boat, some ending tragically. UNHCR data indicates a 160% rise in irregular migration attempts since 2019. Decisions to risk the perilous journey contain significant life-threatening risks, as evinced by several tragedies at sea, resulting from drowning and starvation. IOM is pre-empting future increases by planning to launch a comprehensive response to mitigate risks faced by irregular migrants.

Furthermore, Lebanon's migrant workers are in increasingly precarious positions with thousands having lost their jobs and many stranded in the country. An IOM survey in July 2020 showed 83 per cent of migrant workers were struggling to buy food due to financial problems resulting from COVID-19. IOM is providing protection support to migrant workers vulnerable to increased exploitation, with increased reports of unpaid salaries and other breaches of labour standards. IOM is assisting migrant workers stranded without a livelihood or valid legal papers in Lebanon to return home voluntarily, with financial, administrative, health and reintegration support.

Finally, since the Beirut explosion, IOM has accelerated its data-collection programmes, in order to better understand demographic scales and social problems affecting migrants and enhance our support accordingly.

COORDINATION

As a UN agency, IOM forms part of the Humanitarian Country Team in Lebanon and coordinates with other organizations on areas of mutual interest. IOM is a partner of the UNHCR-led Lebanese Crisis Response Plan (LCRP), contributing to the fulfilment of various LCRP objectives through its livelihood and community stabilization projects targeting refugees and host communities. IOM is a member of various thematic coordination groups with other UN agencies, international, national and local NGOs operating in Lebanon, such as the Migrant Workers Coordination Group (co-chaired with the International Labour Organization) and the Irregular Migration Coordination Group (UNHCR, UNICEF, UNRWA and OHCHR). IOM also works with government and state entities such as the Ministry of Social Affairs, and Ministry of Public Health, Ministry of Foreign Affairs, different agencies such as the General Security Directorate, local government such as municipalities and governorates, and Social Development Centres.

IOM CAPACITY

IOM Lebanon's Country Office of over 120 staff is based in Beirut, with field offices in the Beqaa Valley and North Lebanon comprising additional field staff. IOM's coordination and referral networks through intra-UN frameworks, national organizations, local NGOs, and Civil Society Organizations, ensures the Organization can reach beneficiaries most in need and eligible under IOM's mandate to support migrants, refugees, and Lebanese host communities. IOM's Protection and Counter-Trafficking Division provides various forms of case management to individuals in difficulty, and onward referral to other IOM services such as basic assistance, mental health and psychosocial support, health support and voluntary return assistance. IOM also has dynamic working relations with a range of government agencies and embassies that permit IOM

to operate with greater information and leeway in its activities and to support the enhancement of Lebanon's border management. IOM's Displacement Tracking Matrix (DTM) is currently expanding its operations in Lebanon to harvest unrivalled demographic data on migrant populations to inform future programming. IOM's countrywide interventions provide livelihood support and community-based initiatives in areas facing local tensions between refugee and host communities due to a shortage of economic opportunities. IOM works alongside local NGOs and municipalities to ensure our interventions have the support of local stakeholders.

SAVE LIVES AND RESPOND TO NEEDS THROUGH HUMANITARIAN ASSISTANCE AND PROTECTION

Funding Required \$4,913,000

People Targeted 32,000

People Targeted Description

- <u>Migrant Workers</u> harshly affected by the country's economic decline, COVID-19 related disruptions and the 4 August 2020 Beirut Port Explosion, many of which have been deprived of their livelihoods and lack the financial and legal support to leave Lebanon, placing them without means to sustain themselves.
- <u>Syrian Refugee</u> households primarily residing in informal refugee shelters in the North and Bekaa, and
 living below the Survival Minimum Expenditure Basket. Caseloads will often originate from municipal
 areas experiencing or at risk of experiencing community tensions with local residents, due to underresourced municipal services resulting from increased local populations.
- Economically <u>vulnerable Lebanese</u> households, particularly those residing in areas experiencing or at risk of experiencing heightened community tensions with adjoining Syrian refugee populations in the North and Bekaa, suffering unemployment, excluded from social safety nets, and identified as living below the Survival Minimum Expenditure Basket, and by consequence food insecure.

Funding Confirmed





MOVEMENT ASSISTANCE

IOM plans to provide humanitarian voluntary return counselling and humanitarian assistance to migrant workers identified as vulnerable and who wish to return to their country of origin. Activities and support will include:

- Provision of outreach and counselling.
- Facilitation of travel documents and exit permission in coordination with relevant Lebanese authorities.
- Implementation of pre-departure medical evaluations and checks to ensure fitness for travel, including PCR tests where necessary.
- Provision of temporary accommodation if needed.
- International travel to their country of origin including assistance at airports.

Funding Required \$1,625,000



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BASIC NEEDS, INCLUDING FOOD

IOM aims to provide cash-based assistance to vulnerable migrants, and vulnerable host communities and Syrian refugees in response to deteriorating economic conditions across the country, the socio-economic impacts of COVID-19, and the damage caused by the 4 August 2020 Beirut Port Explosion. Assistance will include:

- Provision of cash assistance to stranded migrants, Syrian refugees and vulnerable Lebanese affected by the economic crisis, the COVID-19 pandemic, and the Beirut Port Explosion.
- Provision of emergency conditional cash for food assistance to food insecure and stranded migrant workers.

Funding Required \$990,000





DIRECT HEALTH SUPPORT

IOM aims to mitigate the impact of heightened barriers to lifesaving health services arising from economic hardship and COVID-19. IOM will assist vulnerable groups access a health system that is increasingly overstretched. Furthermore, the stress of living and working conditions in Lebanon is causing a rise in levels of negative coping mechanisms. In coordination with the Health Cluster and Ministry of Health, IOM will aim to address the current health needs of migrants, Syrian refugees, and vulnerable Lebanese through:

- Provision of basic healthcare services through Mobile Medical Campuses in Beirut, North Lebanon and the Bekaa.
- Subsidizing consultation and transportation fees for three Primary Healthcare Clinics in Beirut with eligibility criteria determined by clinics.
- Provision of vaccinations for common diseases such as measles, to migrants, Syrian refugees, vulnerable Lebanese, and their dependents.
- Provision of pre-travel PCR tests to migrants receiving assisted voluntary return support to their country of origin.
- Provision of maintenance support to a COVID-19 Isolation Centre in Beirut, catering to migrants, Syrian refugees, and vulnerable Lebanese.
- Dissemination of COVID-19 awareness material and distribution of Personal Protective Equipment through Mobile Medical Campuses.

Funding Required \$487,000

Funding Confirmed \$229,599





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PROVISION OF WATER, SANITATION AND HYGIENE IN EMERGENCIES

IOM will contribute to efforts to combat COVID 19 and promote WASH to better enable beneficiaries to adapt preventative measures against transmissible diseases. This will be achieved via the provision of the following supplies to migrants, Syrian refugees, and vulnerable Lebanese:

- Provision of personal protective equipment (PPE) supplies such as gloves, vizors and masks.
- Provision of hygiene and sanitation kits to promote WASH. including menstrual hygiene.
- Distribution of risk communication and community engagement (RCCE)
 materials on improved hygiene practices and effective use of PPE to improve
 communities' understanding of and compliance to COVID-19 preventative
 measures. These will be distributed via various modalities, including MHPSS and
 other awareness activities.
- Implementation of Community Support Projects (CSPs), which may include improvements to local water supply and/or enhanced waste-management facilities and will be determined via consultation with community representatives.

Funding Required \$111,000





EMERGENCY CONSULAR ASSISTANCE

IOM aims to assist stranded migrants in Lebanon who have no livelihoods due to the severe economic contraction in the country and who are facing obstacles in returning to their country of origin. IOM plans to support migrants' access to consular services and facilitate the issuance of exit visas to enable their return. This will be done via:

- Registering and screening of migrants to assess their needs and refer them to the relevant department.
- Individual case management for humanitarian voluntary return assistance in coordination with Movement and Resettlement Unit.
- Coordination with embassies, consulates, and the humanitarian community to identify those in need of assistance.
- Close work alongside embassies, consulates, and Lebanon's immigration agency to facilitate travel documentation.
- Contact with IOM offices in countries of origin if beneficiaries need reintegration support.

Funding Required \$50,000





PROTECTION

IOM's Rapid Response Teams will continue to identify stranded migrants in need of urgent support. This will include registering, screening, and referring such cases to appropriate assistance such as food, shelter, and individual case management to those suffering forms of exploitation and those wishing to return home. IOM's response will continue to play a leading role in assisting stranded migrants. Secondly, as a leading advocate for improved migration policies in line with humanitarian standards, IOM will continue efforts to promote anti-trafficking laws and reform the current migration system to better guarantee respect for migrant rights. Activities include:

- Provision of individual and cross border case management.
- Provision of counter-trafficking specialized services.
- Referrals to MHPSS or other types of specialized assistance.
- Provision of technical assistance to enhance the implementation of national standard operating procedures to identify, assist and protect Victims of Trafficking.

Funding Required \$1,650,000

Funding Confirmed \$185,360

11% 89%



ADDRESS THE DRIVERS AND LONGER TERM IMPACTS OF CRISES AND DISPLACEMENT THROUGH INVESTMENTS IN RECOVERY AND CRISIS PREVENTION

Funding Required

\$8,125,000

People Targeted

75,500

People Targeted Description

IOM will aim to strengthen the capacity of state and non-state actors in Lebanon via capacity building and service provision in areas such as health, border crossings, local NGOs, and community centres. IOM will target vulnerable and stranded migrants facing a lack of livelihoods, food security, shelter or essential healthcare and services; migrants who are victims of abuse linked to their informal status; and Syrian refugees and vulnerable Lebanese in areas facing community tension and at risk of conflict.

Funding Confirmed



92% Funding Gap



MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT: DIALOGUE AND SOCIAL COHESION TOWARDS RECOVERY AND CRISIS PREVENTION

IOM is aiming to strengthen community-based outreach to migrants, Syrian refugees, and vulnerable Lebanese through implementation of Mental Health & Psychosocial-Support (MHPSS) activities, including:

- Implementation of MHPSS outreach.
- Conduct of information and awareness sessions.
- Provision of group and individual counselling.
- Provision of art-based activities.
- Strengthening of communication and feedback channels.
- Provision of onward referral to other IOM assistance.
- Conduct of capacity building trainings to local partners.

Funding Required \$900,000





HEALTH SYSTEM STRENGTHENING

IOM aims to reinforce national capacities to combat COVID-19 by supporting a major isolation facility in Beirut and more general support to the health system in light of increased pressures resulting from COVID-19. IOM is also supporting Lebanon's border management agencies in disease management and COVID-19 prevention. Activities will include:

• Support for the maintenance of the COVID-19 Isolation Center via the provision of material supplies. The Isolation Center houses vulnerable groups, such as migrant, and Syrian refugees.

Funding Required \$475,000



- Provision of WASH items including hygiene kits and COVID-19 PPEs to a range of health and non-health beneficiaries. This support will also target General Security border staff at Lebanon's Points of Entry, and patients and personnel in the isolation centre.
- Continuation of support to Lebanon's National Tuberculosis & Aids Programmes, via a clinic in Beirut and Community Health Workers conducting outreach to mitigate impacts of mobility restrictions arising from COVID-19.
- Subsidizing costs related to consultation and transport fees at three Primary
 Healthcare Clinics in Beirut to enhance access to healthcare among vulnerable
 groups.



COMMUNITY STABILIZATION

IOM's Community Stabilization Programmes in North Lebanon and Beqaa Valley aim to target localities experiencing tension and at risk of local violence between refugee and host communities due to rising economic hardship and scarcity of welfare provision and local services. Through partnerships with local NGOs and cross-community representatives, IOM aims to reduce community tension in the following ways:

- Implementation of Community Support Projects to address short term needs identified through participatory processes
- Provision of capacity support to municipalities for dialogue and conflict prevention and to support local crisis response.
- Conducting youth initiatives (summer camps, artistic activities, peacebuilding clubs, campaigns etc.) to promote active involvement of youth in local communities.
- Implementation of a media initiative to diffuse tension, capacity building, training/ sensitization of local authorities and civil society on how to engage with media to promote objective and positive reporting. Training of media personnel on fact-checking and transparent reporting.

Funding Required \$5,000,000

Funding Confirmed \$716,662

14% 86%





ADDRESS THE SOCIO-ECONOMIC IMPACTS OF HEALTH CRISES

IOM seeks to build resilience to the negative impacts of health crises on vulnerable Lebanese, refugee and migrant workers, by addressing problems related to diminished livelihoods, food insecurity, tensions or conflicts over resources such as medical or sanitation equipment, social exclusion such as poor access to health services and communications, or constraints on engagement in local decision making related to the epidemic. Epidemics increase economic stress and social fragility in communities already experiencing chronic vulnerability. IOM aims to respond to the economic impact of the health crisis by catering to those who have lost their livelihoods due to the COVID-19 related economic contraction. This will include:

- Provision of career guidance, awareness-raising sessions, job matching, and work-based trainings, including training in the production of high demand products (e.g. PPEs).
- Provision of income-generating activities through Cash for Work schemes at a municipal level.
- Support to and strengthening of small and medium-sized enterprises through grants to enable job retention/creation, boost productivity and competitiveness.
- Engagement of medical personnel on a part-time basis to assist vulnerable migrant workers and Lebanese citizens.
- Enhancement of local capacities to provide services to mitigate the negative socio-economic impact of the crisis.

Funding Required \$1,750,000



STRENGTHEN PREPAREDNESS AND REDUCE DISASTER RISK

Funding Required \$1,200,000

People Targeted 3.000

People Targeted Description

Given Lebanon's deteriorating conditions, IOM will work to support the capacity of state and non-state actors by providing equipment to border agencies, health services and vulnerable communities. A special focus will be placed on mitigating risks of increased irregular migration by preparing relevant authorities in emergency response and prepositioning IOM as a first responder at Points of Entry.



EMERGENCY PREPAREDNESS

IOM's Emergency Preparedness response is primarily geared toward mitigating the dangers associated with irregular migration attempts from Lebanon, containing COVID-19, and updating Standard Operating Procedures at Points of Entry to meet future emergencies. Activities will include:

- Establishment of working groups with government ministries to enable IOM's immediate access to those in need following incidents at sea.
- Continued coordination with other UN bodies to share information.
- Prioritization of the International Border Management Unit's work to build the capacity of Lebanon's General Security via the provision of new training facilities, technical training such as on Sea & Rescue, and health facilities at Points of Entry.
- Continuation of support to government entities in responding to the COVID-19 epidemic, primarily through support to the Isolation Center, and the provision of PPEs and hygiene supplies.

Funding Required \$100,000





HEALTH COMPONENTS OF PREPAREDNESS AND RISK REDUCTION

Given the numerous health shocks impacting the health system in Lebanon and limited access to health services for migrants, Syrian refugees and vulnerable Lebanese, IOM aims to support health preparedness initiatives alongside the government in order to strengthen the systems resiliency and readiness. Activities will include:

- Provision of medical supplies and equipment to be utilized for first aid and in response to emergencies (e.g. stretchers, fire extinguishers, personal protective equipment, medical supplies and first aid bags).
- Conducting First Aid and Emergency Preparedness Trainings at municipality levels.
- Implementation of community engagement linked to disease surveillance, risk communication and community engagement (RCCE) and infection prevention and control (IPC).

Funding Required \$800,000





POINTS OF ENTRY

IOM is engaged with improving facilities at Points of Entry, in line with the obligations and recommendations outlined in the International Health Regulations (2005). These efforts will seek to improve border management and provide health facilities at points of entry to enhance disease control and border management response to COVID-19. Activities will include:

- Establishment of health clinics at Lebanon's Points of Entry, with medical staff and ambulance services.
- Collaboration with the US Center for Disease Control to revise and improve Standard Operating Procedures for control of COVID-19 and other communicable diseases at three Points of Entry, in collaboration with Lebanon's General Security.
- Training to General Security border staff in Search and Rescue at Sea, fraud detection, first aid and disease control measures.
- Provision of COVID-19 preventative supplies at Points of Entry.
- Provision of miscellaneous supplies including fire extinguishers, stretchers and uniforms.

Funding Required \$300,000



CONTRIBUTE TO AN EVIDENCE BASED AND EFFICIENT CRISIS RESPONSE SYSTEM

Funding Required \$950,000

People Targeted Description

IOM's goal over the next twelve months is to collect enhanced population and demographic data on socioeconomically vulnerable communities in Lebanon falling under IOM's mandate. This extends to all foreign nationals, with a strong focus on migrant workers. Through two monitoring programmes, IOM aims to capture data highlighting levels of economic hardship in different areas of Lebanon's major cities before expanding to towns and villages across the country. This data will capture needs and vulnerabilities to inform future programming and provide caseloads for IOM's various referral pathways. It will engage different key informants with a crucial role for municipalities across Lebanon. IOM's data will be shared publicly and benefit government agencies and ministries such as the Ministry of Health, Ministry of Social Affairs, intergovernmental organizations and local NGOs.

Funding Confirmed 86% Funding Gap



DISPLACEMENT TRACKING

IOM Lebanon's Displacement Tracking Matrix (DTM) team has completed the Migrants Presence Monitoring (MPM) pilot programme throughout Beirut in November 2020 and is now expanding the programme nationwide. In addition, DTM resources will form part of IOM's irregular migration response by helping to identify demographic groups and physical locations where irregular migration is at risk of occurring. This will include:

- Continuation and expansion of MPM data collection to compile standardized demographic data on a neighbourhood basis, with data disaggregated by nationality and gender, in order to inform geographical targeting of assistance programming and provide caseloads of migrant beneficiaries.
- Collection of data via interviews with key-informants such as community leaders and municipality officials, to create evidence-based targeted and impactful programming and policy.
- Analysis of the findings of the MPM to extract specific data and trends regarding in-country migrant demographics.
- Provision of access to wider data collected to state entities and the humanitarian community, to inform programming.
- Implementation of multi-sectorial needs and vulnerability assessments to determine needs per neighbourhood and/or population group.
- Conducting monitoring activities in North Lebanon with DTM flow-monitoring.
- Awareness-raising activities to sensitize vulnerable groups on the risks and dangers inherent in irregular migration.

Funding Required \$950,000

Funding Confirmed \$140,013

14% 86%

