



A women's committee, composed of migrant and local women, established by IOM to protect the environment and promote social cohesion in their communities. IOM 2020 / NGO Fanoitra

IOM VISION

IOM Madagascar strives to ensure that migration within, from and to Madagascar is a choice and not a necessity. The Organization works closely with the government to provide direct assistance to migrants, address issues forcing populations to migrate as well as reduce tensions arising in communities of destination.

\$15,900,000
Funding Required 2022

60,000
People Targeted

45
Entities Targeted

CONTACT INFORMATION

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IOM PROPOSED RESPONSE

OBJECTIVE	FUNDING REQUIRED	PEOPLE TARGETED
Save lives and respond to needs through humanitarian assistance and protection	5,950,000	22,900
Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention	6,800,000	35,000
Strengthen preparedness and reduce disaster risk	1,950,000	2,000
Contribute to an Evidence Based and Efficient Crisis Response System	1,200,000	100

PRIMARY TARGET GROUPS

1. Internally displaced person
2. International migrant
3. Local population / community
4. Internal migrant

BREAKDOWN OF FUNDING REQUIREMENTS (USD) 2022

OBJECTIVES AND ACTIVITY AREAS	2022
Save lives and respond to needs through humanitarian assistance and protection	
Protection	2,500,000
Mental Health and Psychosocial Support in Humanitarian Response	300,000
Provision of Water, Sanitation and Hygiene in Emergencies	400,000
Camp Coordination and Camp Management	250,000
Shelter, Settlements and Non-Food Items	2,500,000
Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention	
Peacebuilding and peace preservation	1,800,000
Community stabilization	5,000,000
Strengthen preparedness and reduce disaster risk	
Health Components of Preparedness and Risk Reduction	350,000
Points of Entry	1,300,000
Emergency Preparedness	300,000
Contribute to an Evidence Based and Efficient Crisis Response System	
Displacement Tracking	1,200,000
TOTAL FUNDING REQUIRED	15,900,000

2022 - Madagascar Crisis Response Plan 2022

CONTEXT ANALYSIS

The COVID-19 crisis has plunged Madagascar into its deepest recession in two decades, creating new and exacerbating already existing vulnerabilities and disparities in the country. With more than eighty per cent of the population living in poverty (World Bank, 2021), a significant number of Malagasy nationals seek opportunities abroad. Thousands of them have been stranded outside of the country by the pandemic, often in vulnerable or exploitative situations (IOM, 2021).

Madagascar factors as an important source country for trafficking in persons and migrant smuggling. The significant number of returns related to the loss of employment abroad due to the pandemic is likely to increase pressures on strained communities of return as well as increase the risk of re-victimization.

With eighty-five per cent of the population relying on agriculture, an important challenge lies in the high vulnerability to the devastating effects of natural hazards and climate change (UN, 2021). Cyclical droughts in the “Grand Sud”, together with other factors such as insecurity, continue to drive migration from the area, creating tensions over natural resources between migrant and local populations in the destination communities.

The COVID-19 crisis, as well as seasonal outbreaks of plague in Madagascar, have brought to the forefront the importance of reinforcing public health controls and capacities at key international points of entry and along major internal mobility corridors, alongside the implementation of early action and preparedness interventions that address the health vulnerabilities of mobile populations and further protect communities. The porosity of borders and weak controls at formal entry points to the territory of Madagascar have been conducive to forms of transnational and national criminal and illegal activities, requiring actions to strengthen border security, reinforce the fight against transnational organized crime, and enhance the protection of vulnerable migrants.

The cyclone period is stronger than in previous years, the country has had several cyclones and tropical storms that hit the eastern part of the island, Batsirai and Emnati are those that have most strongly affected the population in early 2022, affecting more than 200,000 people. The needs are multisectoral and IOM plans to assist in the areas of shelter and camp management and coordination.

COORDINATION

IOM maintains close partnerships with United Nations (UN) agencies, non-governmental organizations (NGOs) and civil society organizations (CSOs) as a member of the UN Country Team (UNCT), and of the Shelter Cluster (“Cluster Habitat”). IOM also enjoys strong working relationships with key governmental counterparts, including the Prime Minister’s Office, the Ministry of Foreign Affairs, the Ministry of Labour, the Ministry of Public Security, the Ministry of Interior, the Ministry of Justice, the Ministry of Social Affairs, the Ministry of Environment, the Ministry of Health, the Ministry of Finance, the Gendarmerie Nationale, the Ministry of Transportation, the Ministry of Territorial Management, the Ministry of Youth and the Ministry of Agriculture. Furthermore, IOM maintains regular contacts with a range of other public entities such as the National COVID-19 Taskforce (“Centre de Commandement COVID-19” - CCO), the National Anti-Trafficking Coordination Office (“Bureau National de Lutte contre la Traite des Etres Humains” - BNLTEH), the National Disaster Risk Management Authority (“Bureau National de Gestion des Risques et des Catastrophes” - BNGRC), the National Center for the Fusion of Maritime Information (“Centre de fusion de l’Information Maritime - CFIM), the Independent Anti-Corruption Officer (“Bureau Indépendant Anti-corruption” - BIANCO) and the National Human Rights Commission (“Commission Nationale Indépendante des Droits de l’Homme” - CNIDH).

IOM CAPACITY

Madagascar has been a Member State of IOM since 2001. In the early years of membership, IOM activities revolved mostly around the provision of assistance to vulnerable migrants stranded in - and to those returning to - Madagascar, research on the causes and effects of internal mobility, the implementation of a range of activities aimed at advocating for the link between migration and health, and on the preparation and release of the National Migration Profile. Following the signature of a cooperation agreement between the Government of Madagascar (GoM) and IOM in October 2014, IOM opened a permanent office in Antananarivo. This agreement has allowed for a significant expansion of IOM activities in the country, in particular, the development and implementation of programmes in the fields of migration and health, international migration law, migration and the environment, community stabilization and peacebuilding, counter-trafficking, forced migration and internal displacement, labour migration, mobilization of the diaspora, and migration

mainstreaming in urban and rural development, channelled through the provision of capacity building, advisory support, operational support, and technical expertise. IOM Madagascar currently has a presence in Antananarivo (Head Office), Morondava (Sub-Office), and Betroka (Sub-Office).

SAVE LIVES AND RESPOND TO NEEDS THROUGH HUMANITARIAN ASSISTANCE AND PROTECTION

Funding Required
\$5,950,000

People Targeted
22,900

People Targeted Description

IOM will work together with the Malagasy government in the areas of Protection, Movement Assistance, and WASH, shelter and CCCM targeting the following groups and entities:

- Internally displaced persons (IDPs) forcibly displaced because of disasters (including food insecurity);
- Victims of trafficking and human smuggling and other vulnerable international migrants;
- Stranded and returned migrant workers in vulnerable situations;
- Governmental stakeholders in need of training to better assist different groups of vulnerable migrants;
- General population which would benefit from awareness-raising activities.



PROTECTION

IOM Madagascar's protection activities will seek to address the protection needs of crisis affected/at-risk populations, including vulnerable migrants, IDPs, victims of trafficking (VoT) and migrant smuggling by:

Funding Required
\$2,500,000



- Building the capacity of relevant actors to screen, identify and refer victims of trafficking among the crisis-affected population.
- Providing emergency protection assistance and referrals as needed to IDPs and vulnerable migrants that require first care, psychological support and social care;
- Providing emergency assistance to VoT and vulnerable migrants and returnees in need in terms of transportation, shelter, as well as other basic needs such as clothing, meals and hygiene kits;
- Supporting VoT and vulnerable migrant returnees in need with economic reintegration and empowerment through the provision of life-skills training and training in the management of income-generating activities;
- Raising awareness for VoT, returnees, including those in camps or displaced from their communities of origin due to drought, cyclone or economic hardship, as well as the general public, about the dangers of trafficking in persons and migrant smuggling by installing roll-ups, projecting videos, displaying posters and spreading flyers in international airports and ports;
- Creating hotlines for reporting of trafficking in persons, migrant smuggling, exploitation and GBV cases, managed by national counterparts (such as BNLTEH), which will be indicated in the awareness-raising materials;
- Building the capacities of law enforcement authorities, prosecutors, and judges on migrant smuggling, trafficking in persons and gender-based violence (GBV), and equipping them with analytical, rapid information sharing, interagency coordination and international cooperation tools for prevention of migrant smuggling and trafficking in persons;
- Provide capacity building to humanitarian actors, such as local and international partners, and members of the Cluster System (Protection, Emergency Shelter, Health, Education, Food Security & Livelihoods, Nutrition, WASH, Communication and Community Engagement, Coordination & Common Services) on counter-trafficking and smuggling as well as emergency assistance.



MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT IN HUMANITARIAN RESPONSE

IOM Madagascar will provide mental health and psychological support services to crisis affected populations, including through:

Funding Required
\$300,000

- Provision of mental health and psychological support services to crisis affected individuals, including through group and individual therapy sessions with psychologists provided directly or via referral.
- Provision of MHPSS at community-/family level, including sociorelational activities, such as sport and play activities, creative and art-based activities, cultural activities and events, and so on.



PROVISION OF WATER, SANITATION AND HYGIENE IN EMERGENCIES

IOM will deliver life-saving humanitarian WASH services to affected populations including through:

Funding Required
\$400,000

- Conducting community dialogues and needs assessments to identify WASH needs;
- Providing WASH services to address identified needs, including, but not limited to the provision of safe water through water trucking, wells and/or boreholes, installation of latrines and hygiene promotion to prevent the spreading of diseases and upholding public health.



CAMP COORDINATION AND CAMP MANAGEMENT

IOM will deliver life-saving humanitarian CCCM services to affected populations including through:

Funding Required
\$250,000

- Providing camp management services at identified camp or camp-like settings, including collective centres;
- Undertaking registration of displaced populations at displacement areas (camp or camp-like setting) to facilitate humanitarian actors to deliver assistance. The registration will also gather information on the vulnerability of IDPs;
- Providing technical support and capacity building of local authorities on the management of displaced population and out of camp CCCM.



SHELTER, SETTLEMENTS AND NON-FOOD ITEMS

IOM will support the immediate needs of the displaced populations through the provision of shelter assistance, but also address the needs towards transitional shelter solutions. Activities will include:

Funding Required
\$2,500,000

- Undertaking of technical evaluations of structural damages of residential infrastructure, to assess the buildings: (1) in condition to receive the returns of the displaced population; (2) in need of minor rehabilitation before receiving returning households, and; (3) not in a condition to receive returning households in a safe manner and recommended for rebuilding or heavy works.
- Construction of communal emergency shelters (hangars) as temporary shelter solutions to displaced populations who must vacate collective centres (schools, churches) while family transitional shelter solutions are under construction;
- Provision of transitional shelter assistance to populations whose houses have been destroyed or damaged by the cyclone as a combination of cash and in-kind assistance and including potential site planning of relocation areas for the transitional shelters;
- Provision of rental subsidy to the populations whose house have been destroyed. The subsidy will be provided for a duration of six months while they secure land and construct durable housing.





Women return to Madagascar after being stranded in Saudi Arabia for close to nine months. © IOM 2020 / Daniel Silva Y Poveda

ADDRESS THE DRIVERS AND LONGER TERM IMPACTS OF CRISES AND DISPLACEMENT THROUGH INVESTMENTS IN RECOVERY AND CRISIS PREVENTION

Funding Required
\$6,800,000

People Targeted
35,000

People Targeted Description

IOM will support the Malagasy government by implementing activities in the areas of resilience including peacebuilding and peace preservation, and community stabilization, targeting:

- Local communities in the regions characterized by migrant outflows, as well as in the regions of destination;
- Internal migrants and internally displaced persons (IDPs);
- Security and defence forces working in the regions affected by insecurity.



PEACEBUILDING AND PEACE PRESERVATION

IOM Madagascar will implement peacebuilding activities to prevent and resolve tension and insecurity both by addressing these as drivers of displacement and by supporting sustainable peace between migrants and destination communities. Key interventions in this area will include:

- Creating new and reinforcing existing women committees, consisting of migrant and local women, and building their capacities in conflict management, leadership, gender equality, advocacy, and environmental protection issues;
- Providing support to law enforcement agencies by filling gaps in terms of infrastructure, equipment (transport, radios, office equipment, etc.) and building capacities in human rights and community policing to reinforce the protection of zones highly affected by criminal activities;
- Promoting a relationship of trust and collaboration between local communities and law enforcement institutions in the regions affected by insecurity by conducting cultural and sports events and peace rituals.

Funding Required
\$1,800,000



COMMUNITY STABILIZATION

To improve stability within communities most vulnerable to drought-induced migration, IOM will provide them with access to community-stabilization initiatives that promote and enable local adaptation and resilience by:

- Addressing tensions over resources in the regions of Madagascar affected by

Funding Required
\$5,000,000

migration influx through environment-related social cohesion activities and income-generating activities involving members of migrant and local communities;

- Conducting community-based dialogues and planning processes in the communities most vulnerable to drought-induced migration to identify locally appropriate and viable local adaptation and resilience activities that can prevent, mitigate, and reduce the drivers of displacement and forced migration from these communities, such as construction or rehabilitation of key infrastructure;
- Implementing the identified community stabilization activities with a focus on economic resilience and adaptation;
- Building capacities of local authorities to support the provision of essential services and increase trust of their constituents.



STRENGTHEN PREPAREDNESS AND REDUCE DISASTER RISK

Funding Required
\$1,950,000

People Targeted
2,000

People Targeted Description

IOM will work in the areas of health components of preparedness and risk reduction, points of entry, and emergency preparedness, targeting:

- International travellers and cross-border migrants;
- The general population, which would benefit from the activities in preparation and response to epidemics, including COVID-19, plague and others;
- Internal migrants and IDPs;
- Victims of trafficking in persons and migrant smuggling;
- Health and border management stakeholders.



HEALTH COMPONENTS OF PREPAREDNESS AND RISK REDUCTION

IOM will continue to assist the Government of Madagascar to prepare for seasonal outbreaks of plague, and contribute to efforts to control its spread along internal mobility corridors by:

Funding Required
\$350,000

- Deploying population mobility mapping (PMM) tools at critical locations such as ports, airports, and bus stations in order to improve the understanding of human mobility dynamics in Madagascar and identifying priority communities and locations that may be vulnerable to public health risks, including plague outbreaks, to inform ongoing preparedness and response;
- Deploying health screening points (HSP) at identified strategic locations, and providing training to health workers, law enforcement and other stakeholders on HSP management;
- Developing and rolling out general and targeted awareness campaigns and community engagement activities to sensitize the population regarding preventive behaviours including health screening measures.



POINTS OF ENTRY

IOM will build upon its efforts to promote the implementation of International Health Regulations (IHR) standards and improve the capacity of personnel at points of entry (PoE), while addressing existing challenges, by:

Funding Required
\$1,300,000

- Supporting the revision, development and/or implementation of public health emergency response plans and standard operating procedures (SOP) for coordination and operations at points of entry (PoE) during public health and other emergencies, and supporting training and conducting simulation exercises



- on plans and procedures for border management stakeholders;
- Supporting the government to implement IHR standards at PoEs, to prevent, detect and manage public health threats, including COVID-19, by supplying materials, equipment and technological systems and ensuring safe and adequate water supply based on the identified needs at the PoE;
- Building the capacities of POE personnel and stakeholders to better respond to cross-border movements of crisis affected populations, including during health emergencies, including the provision of technology, equipment and materials, training on assessments, data collection and analysis, and capacity building on the screening, identification and referral of victims of trafficking in persons and migrant smuggling to state and non-state providers of medical, psychosocial care, shelter, food, clothing, and legal assistance.



EMERGENCY PREPAREDNESS

To support preparedness efforts on future forced displacement caused by disasters such as drought and cyclones, IOM will support national and regional stakeholders with the skills, tools, and expertise to manage episodes of forced displacement in line with humanitarian response standards and principles by:

- Training national and regional stakeholders on camp coordination and camp management (CCCM) including Sphere standards and principles, protection and GBV;
- Supporting regional stakeholders in the setting up, management, and coordination of temporary displacement sites that enable provision of assistance services to internally displaced persons that meets humanitarian standards and principles;
- Supporting a multi-stakeholder lessons-learned review on the practice of setting up, management, and coordination of displacement sites;
- Providing on the job technical assistance to government and partners during displacement.

Funding Required
\$300,000



CONTRIBUTE TO AN EVIDENCE BASED AND EFFICIENT CRISIS RESPONSE SYSTEM

Funding Required
\$1,200,000

People Targeted
100

People Targeted Description

IOM will conduct Displacement Tracking Matrix (DTM) activities, including population mobility monitoring for health crises, internal mobility monitoring for crisis-affected populations, and regular rapid multi-sector assessments of locations where large numbers of IDPs or internal migrants are relocating, providing mobility-related data to:

- Government counterparts;
- UN agencies;
- NGOs providing humanitarian and development support.



DISPLACEMENT TRACKING

IOM will equip national and regional stakeholders with skills, tools, and expertise to collect primary sex-age-disability disaggregated data, monitor early warning signs of migration, track mobility and obtain key information on vulnerabilities and needs of internally displaced persons and other vulnerable populations in Madagascar by:

- Contextualizing and rolling out DTM tools in the regions affected by migration flows;
- Providing training to national and regional stakeholders on DTM tools management and national appropriation;

Funding Required
\$1,200,000



- Conducting regular DTM data collection exercises and reporting to humanitarian and development stakeholders.