

Haiti Crisis Response Plan 2022-2024



A sensitization campaign implemented by IOM Haiti to raise awareness on COVID-19 vaccinations and the risks of irregular migration and human trafficking. @ IOM Haiti, 2021

IOM VISION

IOM, together with key stakeholders, including governmental and non-governmental actors, is committed to addressing immediate and long-term mobility-related challenges in Haiti by enhancing the capacities of national institutions to better manage their borders and regional migration dynamics, addressing the root causes of irregular migration, reducing forced movement and the vulnerability of affected and at-risk population, building resilience to identified risks and mainstreaming migration into the development agenda through policy and legislation.

IOM PROPOSED RESPONSE

OBJECTIVE	FUNDING REQUIRED	PEOPLE TARGETED
Save lives and respond to needs through humanitarian assistance and protection	19,000,000	45,000
Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention	28,000,000	200,000
Strengthen preparedness and reduce disaster risk	18,500,000	50,000
Contribute to an Evidence Based and Efficient Crisis Response System	3,000,000	0

UPDATED: 28 APR 2022

\$68,500,000 Funding Required

887,000 People Targeted

38

Entities Targeted

CONTACT INFORMATION

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PRIMARY TARGET GROUPS

- 1. Internal migrant
- 2. Internally displaced person
- 3. Local population / community
- 4. International migrant

BREAKDOWN OF FUNDING REQUIREMENTS (USD) 2023

OBJECTIVES AND ACTIVITY AREAS	2023	
Save lives and respond to needs through humanitarian assistance and protection		
Shelter, Settlements and Non-Food Items	8,000,000	
Direct Health Support	2,000,000	
Mental Health and Psychosocial Support in Humanitarian Response	1,000,000	
Protection	8,000,000	
Address the drivers and longer term impacts of crises and displacement through investments in recovery and crisis prevention		
Community stabilization	3,000,000	
Health System Strengthening	7,000,000	
Peacebuilding and peace preservation	3,000,000	
Durable Solutions	15,000,000	
Strengthen preparedness and reduce disaster risk		
Emergency Preparedness	12,000,000	
Disaster Prevention	6,000,000	
System Strengthening for Mental Health and Psychosocial Support	500,000	
Contribute to an Evidence Based and Efficient Crisis Response Syst	tem	
Displacement Tracking	3,000,000	
TOTAL FUNDING REQUIRED	68,500,000	

2023 - Haiti Crisis Response Plan 2022-2024

CONTEXT ANALYSIS

Due to its geographical position, the Haitian population is highly exposed to disasters including earthquakes, tropical storms and hurricanes, which consequently generate heavy flooding, landslides, as well as the destruction of infrastructure and agricultural crops. The country is classified as the most vulnerable in the Latin America and Caribbean (LAC) region, and the 19th most vulnerable country in the world (INFORM Index 2022). Haiti's climate-related events, combined with the socio-political unrest, and the deterioration of the security situation have resulted in overpopulation of urban areas and a significant increase in irregular migration of Haitians within the region. Since 2021, Haiti has witnessed a sustained increase in the frequency and number of forced returns from neighbouring countries such as the United States, Dominican Republic, Mexico, Cuba, the Bahamas and Turks and Caicos Islands. From January to October 2022, IOM and GARR observed more than 21,300 repatriated migrants by air and sea and 90000 by land, and experienced an increase of repatriation by sea compared to the previous years.

After more than three years with no reported cases of cholera in Haiti, in October 2022, the national authorities reported confirmed cases in the metropolitan area of Port-au-Prince, and the situation can easily degenerate since these are areas that are experiencing civil unrest with several thousand people having been displaced as a result of the increase in violence, hampering the access to clean water and proper sanitation infrastructures.

Since July 2022, Haiti has experienced social protests that have gradually gained momentum. Insecurity, the rising cost of living and the fuel distribution crisis remain at the heart of these protests. Haiti is completely reliant on generators; therefore, the fuel shortage has a tremendous impact on hospitals and schools, as well as on transportations and movements including humanitarian operations, which further deteriorates the already worrisome humanitarian situation in the country. In addition, inter-gang violence in Port-au-Prince urban and peri-urban areas has increased tensions since April 2022, and led to the internal displacement estimated in September of 96,000 people (IOM DTM), threatening social cohesion. According to the 2023 GHO, the insecurity and instability affects particularly women, young boys, and girls and an increase in GBV was noted.

Finally, Haitian communities living along the border with the Dominican Republic (DR) are struggling to provide for their families, due to the lack of basic services and infrastructure, which has led many to seek better opportunities and medical services on the other side of the border through irregular crossing points. Forced returns of migrants with irregular status from the DR is increasing, generating protection concerns, especially for the most vulnerable groups.

To address all the above, humanitarian assistance needs to be complemented by efforts focused on preparedness, resilience and by a plan to transition into development-orientated interventions that will require a phased approach over the coming years.

COORDINATION

IOM Haiti works in close collaboration with United Nations agencies, such as the United Nations Development Programme (UNDP), the United Nations Population Fund (UNFPA), the United Nations Children's Fund (UNICEF), the Pan-American Health Organization (PAHO), the World Food Programme (WFP) and UN Women, as well as with main national and international non-governmental organizations (NGOs) operating in the region. IOM Haiti is a member of the United Nations Country Team (UNCT), the Humanitarian Country Team (HCT), and is a signatory agency of the UN Sustainable Development Cooperation Framework (UNSDCF). IOM and the United Nations Integrated Bureau in Haiti (BINUH) have been closely collaborating to reinforce the capacities of the Government of Haiti (GoH) to manage and secure border areas, support the humane and orderly management of migration with particular attention to vulnerable migrants and victims of trafficking (VoTs), and strengthen the rule of law in Haiti, among other areas. In addition, IOM works in close coordination with national and local authorities in the earthquake response and provision of humanitarian and protection assistance for internally displaced persons (IDPs) affected by gang-violence and returnees as well as on disaster preparedness. IOM leads the national Migration Working Group of the UN Migration Network. The Organization also coleads the shelter/non-food items (NFI) working group together with the General Directorate for Civil Protection (DGPC), which are intervening at the onset of a disaster. Additionally, IOM co-leads the national counter-trafficking coordination group along with the national counter-trafficking committee (CNLTP) and the binational protection and the migrants and displaced people protection working group with the National Office for Migration (ONM). Finally, IOM is co-leading the diaspora working group in coordination with IOM Washington DC and IOM Headquarters in Geneva as well as the Camp Coordination and Camp Management (CCCM) sector together with the Housing and Public Construction Unit (UCLBP) to

IOM CAPACITY

Since its establishment in 1994, IOM has closely worked with the GoH on migration management and capacity building programs following years of turmoil that had caused internal and international displacement, forced migration and considerable economic decline. Through strategic oversight and direction of the IOM Regional Office for Central America, North America and the Caribbean, IOM Haiti supports the GoH in identifying and addressing challenges related to migration. More recently, IOM extended its cooperation with the Government to address and mitigate the effects of disasters on the most vulnerable people as well as to promote resilience of the affected population and coping mechanisms. IOM Haiti's activities are coordinated by the main office in Port-au-Prince with presence in Ouanaminthe, Cap Haitien, Gonaives, Belladère, Malpasse, Anse-à-Pitre, Miragoane, Jérémie and Les Cayes. Moreover, IOM maintains prepositioned NFI stocks in partnership with the DGPC in Cap-Haitien, Les Cayes, Miragoane, Port-au-Prince, Jeremie, Ouanaminthe, Anse-à-Pitres, Belladère and Gonaives. In 2021, within 48 hours after the earthquake, IOM was able to set up offices in each of the most affected departments, enabling continuous presence throughout the response. IOM's presence across the country allows for the implementation of country-wide interventions and its prepositioning capacity ensures rapid emergency response after sudden-onset disaster. IOM Haiti supported the establishment of four Border Resource Centers (BRC), each located at an official border crossing point (Quanaminthe, Belladère, Malpasse and Anse-à-Pitres), which function under the leadership of the state registration agents from the Institute of Social Welfare and Research (IBESR) and the National Office of Migration. Protection principles are mainstreamed across interventions to ensure safety and dignity, avoid causing harm and guarantee meaningful access to assistance for all the persons in need, without discrimination. This includes GBV risk mitigation as well as Disability Inclusion of Persons throughout the program cycle. A particular attention will be given to effective participation and empowerment of the community, ensuring that Complaint and Feedback Mechanisms (CFM) and other reporting mechanisms related to Prevention against Sexual Exploitation and Abuse (PSEA) and the Child Safeguarding Policy are in place to prevent misconduct and guarantee accountability to affected population, in line with the IOM AAP Framework. IOM implements and mainstreams Accountability to Affected Populations (AAP) throughout its emergency work, by ensuring that all programming responds to the most pressing needs of the communities and the affected population that are the first responders to the crisis.

SAVE LIVES AND RESPOND TO NEEDS THROUGH HUMANITARIAN ASSISTANCE AND PROTECTION

Funding Required \$19,000,000

People Targeted 45,000

People Targeted Description

(1) Protracted IDPs and those at risk of protracted displacement; 2) IDP affected by natural hazards; (3) vulnerable host communities in areas of displacement and communities of return where services are inadequate or overstretched; (4) IDP returnees, facing severe conditions or affected by the growing gang activity of urban areas of Haiti; and (5) international vulnerable migrants in need of humanitarian assistance and access to basic services (health, psychological support, etc.).



SHELTER, SETTLEMENTS AND NON-FOOD ITEMS

As co-lead of the shelter and displacement cluster together with the UCLBP and the DGPC, IOM will continue to support the reconstruction and rehabilitation of areas affected by earthquakes and in preposition for potential ongoing natural hazards. IOM activities will include:

- Provide non-food items (NFI) including fixing kits, kitchen items, jerry cans, solar lamps to IDPs affected by earthquake and gang violence;
- Conduct structural evaluations and support the reconstruction and rehabilitation of houses in collaboration with the GoH:
- Strengthen SNFI cluster coordination and enhance support to cluster partners, ensuring an effective and coordinated response, both in serving beneficiaries and providing technical support to partner organizations;
- Conduct technically informed "Build Back Safer" communications campaigns to

Funding Required \$8,000,000



increase awareness of and demand for safer construction techniques, through highly visual, engaging and culturally relevant messaging;

• Conduct rapid on-site trainings to facilitate safe and durable beneficiary community led-reconstruction techniques.



DIRECT HEALTH SUPPORT

IOM will continue to provide life-saving primary health services, referral and health facility support, complementing mental health and psychosocial support in the most vulnerable areas such as border areas, in informal displacement sites and in areas of return, by:

- Improving access to health-care services to vulnerable populations in isolated or underserved areas of return and informal IDP sites through the provision of primary health care consultations, referrals to and from higher levels of care, and the provision of basic hygiene kits;
- Conducting health promotion outreach activities in the most vulnerable areas, such as the border;
- Providing medicines, medical supplies and equipment to enhance the capacity of health staff to safely respond to incidents of gender-based violence (GBV) and make necessary and timely referrals to appropriate available services.

Funding Required \$2,000,000





MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT IN HUMANITARIAN RESPONSE

IOM will continue to provide mental health and psychosocial support (MHPSS) with a focus on services which ensure a strengthened protective environment amongst the most vulnerable groups. All MHPSS activities will be in line with IOM's Manual on Community-Based Mental Health and Psychosocial Support in Emergencies and Displacement and will respect COVID-19 preventive measures (use of masks, hydroalcoholic gel, PPE, as appropriate and applicable). Interventions will include:

- Facilitating referrals and access to available services and other measures to
 ensure social considerations and safety of beneficiaries for repatriated migrants,
 internally displaced persons following gang-clashes in Port-au-Prince and those
 affected by earthquakes;
- Making IOM's 8840 hotline available to all beneficiaries, providing remote counselling and specialized MHPSS referrals;
- Capacitating and equipping MHPSS staff, including those operating the IOM's 8840 hotline, to be able to safely and ethically respond to potential GBV cases and make necessary referrals to appropriate available service;
- Providing focused MHPSS services (individual and group counselling).

Funding Required \$1,000,000





PROTECTION

IOM will continue to provide relief and assistance to the most vulnerable migrants and displaced people, including individuals with chronic diseases and disabilities, the elderly, and pregnant women as part of IOM's comprehensive protection assistance. Initiatives will include:

- Providing basic on and post-arrival protection assistance for repatriated migrants to reach their communities of origin;
- Facilitating access to documentation for Haitians living in migration-prone areas and vulnerable migrants;
- Providing specialized case management services at individual and household levels, including management and referral of special cases such as survivors of GBV and people in need of MHPSS;
- Providing training on detection and prevention of sexual exploitation and abuse (SEA), reporting and referral mechanism, and conducting awareness-raising

Funding Required \$8,000,000



- activities on SEA and reporting mechanisms with the affected population;
- Raising awareness on trafficking in persons in the humanitarian context among at-risk communities and frontline service providers;
- Ensuring a robust approach to prevent and respond to sexual exploitation and abuse (PSEA), including the reinforcement of the capacity of relevant actors to address and manage such cases and conducting awareness-raising activities on the subject;
- Enhancing the coordination among stakeholders though concrete actions to promote human rights;
- Ensuring that protection is mainstreamed in all of IOM's interventions through training of staff on protection principles and the <u>Institutional Framework for</u> <u>Addressing Gender-Based Violence in Crises (GBViC)</u> (risk identification and mitigation), adapting interventions' designs to better include the needs of vulnerable groups and mitigate the barriers and risks they face in accessing services:
- Building institutional and community capacity for the establishment of complaint mechanisms.



IOM Protection staff discuss with those displaced by insecurity, many now living with a disability at the Delmas 103 site in Port-au-Prince. @ IOM Haiti, 2021

ADDRESS THE DRIVERS AND LONGER TERM IMPACTS OF CRISES AND DISPLACEMENT THROUGH INVESTMENTS IN RECOVERY AND CRISIS PREVENTION

Funding Required \$28,000,000

People Targeted 200,000

People Targeted Description

1) Protracted IDPs requiring better/increased support for a safe and sustainable voluntary return; (2) deportees and communities in areas of return in need of basic services, livelihoods, safety and security; and (3) government authorities, civil society organizations and NGOs requiring capacity building and greater stability for the resumption of services.



COMMUNITY STABILIZATION

IOM's initiatives to support the most vulnerable and foster community stabilization will include:

- Support relevant public institutions through measures to improve community safety and capacitating state and local governance, and promoting non-violent political processes, and social policy development;
- Promoting the inclusive access to and the provision of essential services to

Funding Required \$3,000,000



- Haitians living in conflict affected areas:
- Develop partnerships with the National Institute of Professional Training (INFP, in French) and private sector institutions for the development of tailored vocational training to foster the integration of vulnerable communities and migrant returnees:
- Increase access to livelihoods in earthquake affected areas in southern Haiti through cash-for-work programs such as rubble-removal, reconstruction, and so on.



HEALTH SYSTEM STRENGTHENING

IOM will contribute to the strengthening of Haitian health systems through:

- Supporting health facilities in crisis-affected areas and areas of return through rehabilitation and upgrades in health infrastructure, as well as the provision of critical operational medical supplies and equipment (i.e. PPE, telecommunication for referrals, and so on;
- Improving capacities of health facilities supported by IOM and partners, by
 working with the Ministry of Health to establish and implement standard
 operating procedures (SOP) for the screening and referral of migrants in need of
 health support, including GBV and potential ongoing COVID-19 assistance;
- Continuing to support the capacity of the Government of Haiti to respond to the COVID-19 pandemic its ongoing socioeconomic impacts. In close coordination with the Pan-American Health Organization (PAHO) and the Ministry of Public Health (MSPP), provide technical and logistical support during the potentially ongoing COVID vaccination campaign, as well as to ensure access to migrants.

Funding Required \$7,000,000





PEACEBUILDING AND PEACE PRESERVATION

IOM will contribute to peacebuilding efforts in the country by strengthening communities' capacity to promote the peaceful resolution of conflicts and responding to threats that might lead to relapse into conflict or violence. Interventions will include:

- Implementing peacebuilding activities with vulnerable communities in metropolitan areas affected by gang-violence;
- Fostering political and economic transformation intended to reduce or mitigate drivers of conflict through the creation of spaces for dialogue around migration and security between the Government of Haiti and neighbouring countries;
- Creating strong partnerships between the government, other United Nations agencies and humanitarian partners in the field of migration and security;
- Improving access to justice and peacebuilding capacities of local institutions and associations to mitigate risks of conflict;
- Preventing and responding to GBV and related issues at the border through capacity building activities for relevant authorities, the conduction of awareness campaigns and the reinforcement of partner's capacity to assist vulnerable migrants in need.

Funding Required \$3,000,000





DURABLE SOLUTIONS

In line with IOM's <u>Progressive Resolution of Displacement Situations (PRDS) Framework</u>, IOM's durable solution programming will support the most vulnerable IDPs through:

- Supporting government and local authorities with capacity building interventions aimed at covering gaps in available basic social services for vulnerable returnees;
- Identifying key economic sectors (e.g. agriculture, textile, fisheries, and so on) in migration-prone areas for the development and implementation of short-term training programs and income-generating activities that prevent vulnerable groups to resort to migration as a coping strategy;

Funding Required \$15,000,000



- Promoting the engagement of the private sector in activities aiming at creating durable solutions for vulnerable IDPs through the establishment of cash-fortraining/cash-for-work programs;
- Ensuring legal and physical access of displaced populations to local economic opportunities, enabling self-reliance and reducing dependency.

STRENGTHEN PREPAREDNESS AND REDUCE DISASTER RISK

Funding Required \$18,500,000

People Targeted **50,000**

People Targeted Description

IOM will support (1) the Government of Haiti, including national and local authorities; and (2) community leaders to better equip them to deal with disaster management to reduce risks facing Haiti. In addition, IOM will also support (3) Government and (4) non-governmental actors in their efforts to include and mainstream risk reduction and preparedness; and (5) communities living in disaster prone areas.



EMERGENCY PREPAREDNESS

IOM's ongoing initiatives to support the most vulnerable regarding emergency preparedness will include:

- Building community capacity emergency alert systems, including management of evacuation shelters;
- Reinforcing the capacity of the General Directorate of Civil Protection (DGPC) to prepare and respond to a crisis through capacity building activities on inventory, management and distribution of NFIs and warehouses;
- Pre-positioning of NFI contingency stock across IOM's warehouses;
- Rehabilitating evacuation shelters, according to SPHERE standards;
- Building institutional and community capacity for the establishment of complaint mechanisms.

Funding Required \$12,000,000





DISASTER PREVENTION

IOM's ongoing initiatives to support the most vulnerable to avoid existing and new disaster risks include:

- Raising awareness among on safer construction systems such as Build Back Safer (BBS) principles;
- Conducting multi-hazard risk assessments, promoting community engagement and enhancing the local response through participative awareness-raising activities:
- Developing early warning mechanisms and risk information systems in consultation with affected populations and considering the needs of the most vulnerable;
- Training of relevant government institutions to develop national contingency plans.

Funding Required \$6,000,000





SYSTEM STRENGTHENING FOR MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT

Ongoing activities to strengthen MHPSS systems include:

- Improving access to mental health services through the establishment of SOPs for mental health cases and clear referral pathways to specialized care;
- Strengthening the capacity of civil society and government partners in the field

Funding Required \$500,000



CONTRIBUTE TO AN EVIDENCE BASED AND EFFICIENT CRISIS RESPONSE SYSTEM

Funding Required

\$3,000,000

People Targeted Description

IOM's DTM data will benefit (1) relevant governmental authorities; (2) UN agencies; and (3) partners in the field, by providing information on the most vulnerable members of target Haitian communities, including INGOs, local NGOs, CSOs and so on.



DISPLACEMENT TRACKING

In a context of high political instability and increasing social and economic insecurity, IOM aims to support the Government of Haiti in monitoring the migration flow (land, sea and air) to ensure information gathering in order to profile and assess the needs of vulnerable migrants. In order to do so, IOM will:

- Continue with the deployment of Displacement Tracking Matrix (DTM) capacity
 at official and unofficial points of entry (PoE), and in remaining IDP sites and
 vulnerable neighbourhoods affected by the steady violence. DTM data will allow
 the identification of protection and preparedness needs as part of an Atlantic
 basin pre-evacuation portal;
- Train governmental partners in data gathering to support the collection of information from vulnerable areas affected by the increasing violence, where access is not ensured for IOM staff;
- Produce regular information products (such as reports) on comprehensive, multisectoral data which highlights emergency and immediate needs to be addressed, as well as the need for reintegration opportunities;
- Determine and quantify the drivers for migration and displacement of the Haitian population through in-depth representative surveys.

Funding Required \$3,000,000

